

Special Joint Information Meeting

TOWN COUNCIL & COUNTY COMMISSIONER MEETING

March 8, 2022

9:00 AM

In-person in the Grand Room of Snow King Hotel and via Zoom

Chair: Mayor Hailey Morton Levinson

NOTICE: THE VIDEO AND AUDIO FOR THIS MEETING ARE STREAMED TO THE PUBLIC VIA THE INTERNET AND MOBILE DEVICES WITH VIEWS THAT ENCOMPASS ALL AREAS, PARTICIPANTS AND AUDIENCE MEMBERS. **PLEASE SILENCE ALL ELECTRONIC DEVICES DURING THE MEETING**

I. ZOOM LINK FOR PUBLIC PARTICIPATION

To join, click the link or copy to your

browser: <https://us02web.zoom.us/j/81434906154?pwd=dE5uYkFWMHhPTStKTWRVcjhSM3FpQT09>

If the link does not work, join at [zoom.com](https://zoom.us) with Webinar ID **814 3490 6154** Password: **83001**

or join by phone **+1 253 215 8782** with Webinar ID **814 3490 6154** and Passcode: **83001**

II. WELCOME AND AGENDA REVIEW

III. SPECIFIC PURPOSE EXCISE TAX (SPET) DISCUSSION

A. Documentation

IV. COOPERATIVE STRATEGIC APPROACH WITH JOINT DEPARTMENTS

A. Documentation

V. ADJOURN

Please note that at any point during the meeting, the Chairman or Mayor may change the order of items listed on this agenda. In order to ensure that you are present at the time your item of interest is discussed, please join the meeting at the beginning to hear any changes to the schedule or agenda.



JOINT INFORMATION MEETING

AGENDA DOCUMENTATION

SUBMITTING DEPARTMENT: Administration

PRESENTER: Larry Pardee & Alyssa Watkins

MEETING DATE: March 8, 2022

SUBJECT: Specific Purpose Excise Tax (SPET) Discussion

STATEMENT/PURPOSE

The purpose of this item is for staff to receive direction from the Town Council and County Commission on two key questions, a recommended process for determining which items will be placed on the November 8, 2022, SPET ballot, and any changes to the draft SPET application.

BACKGROUND/ALTERNATIVES

The Town Council and County Commission both determined at separate meetings that they would like to place SPET initiatives on the November 8, 2022, general election ballot. In order to move forward with placing SPET items on the ballot, pursuant to W.S. §39-15-204(a)(iii), the governing body of a county and the governing bodies of at least fifty percent (50%) of the incorporated municipalities within the county shall adopt a resolution approving the proposition. This staff report lays out a process and a timeline to adopt such a resolution. The first step will be for the Council and Commission to answer two key questions and, secondly, to approve a process to move forward. Staff is proposing a process where the Town Council and County Commission would review applications submitted and publicly vote on projects successively in order to narrow down the list and come up with the final items for the ballot.

TWO KEY QUESTIONS:

1. **Target Collection Period/Amount.** If the Council and Commission want to initiate a SPET process that would place items on the ballot that, if successful, would be satisfied in a specified period of time, they would need to indicate a target amount. A 1% SPET at 2021 collection rates brings in approximately \$21M each year. For example, if the target collection period was 3 years or \$63M, direction could be for projects that would be satisfied in 3 years. *Please note that should the economy slow down, collections would take longer for the projects to be satisfied.*
2. **Project Type.** The Council and Commission will need to provide direction on whether they are only going to consider Town and County projects or whether they are going to consider community projects as well such as those related to the schools, hospital, culture, higher education, or other.

PROCESS FOR CONSIDERATION

A timeline for a proposed process is listed below that sets forth the application period, the staff report preparation period as well as the legal input into ballot initiative wording, and a sufficient time for the Council and Commission to enter into dialogue and decide on ballot initiatives. The process would include an application requirement, a review by the elected officials, and then a public ranking/voting component to come to agreement on the ballot items. We are asking for feedback from the Town Council and County Commission on the timeline as well as the various components of the process. Please note that there are housing items planned for the June 6 and July 11 JIM agendas that are already scheduled to take 2 hours each. If the Council and Commission approve this timeline, staff will schedule the June 6 and July 11 JIMs to begin at 1:00 PM instead of 3:00 PM to allow enough time for discussion.

DRAFT 2022 Proposed SPET Timeline	
Application Period	April 1, 2022 - May 2, 2022
Application Deadline	2-May-22
Staff Report Preparation Period and Legal Input for Wording of Initiatives	May 2, 2022 - May 31, 2022
Deadline for Staff Report for June 6 JIM	Tuesday, May 3, 2022
Council & Commission Initial Discussion and Potential Ranking/Voting	June 6, 2022 Regular JIM
Time for Follow Up Meeting of Council & Commission to Complete Ranking/Voting	June 6, 2022 through June 27, 2022
Deadline for Staff Report for July 11 JIM	Tuesday, July 5, 2022
Council & Commission Ballot Resolution Adoption	July 11, 2022 is the last Regular JIM before the deadline of July 20, 2022
Election	8-Nov-22

- A. **Application.** An application will be finalized that will be a required submittal by the application deadline to be considered by the Town Council and County Commission. A draft application is attached to this staff report. It includes information about project costs, location, inflationary factors, other revenue sources, time frames for the project, cash flow, operating and maintenance budget and funding, community benefit, alignment with the Comprehensive Plan, etc. Should the Town Council and County Commission wish to add/delete/change the application, staff requests a motion with those changes identified.
- B. **Criteria Review.** The Town Council and County Commission will be given criteria they may want to consider when determining how they intend to rank the projects being proposed. Criteria they may want to consider will include such things as critical service, budget and funding sources, project readiness, fiscal and staff impacts on Town and/or County operations, economic impacts, meeting identified needs, statutory compliance, alignment with Comprehensive Plan goals, etc.
- C. **Ranking/Voting.** At the meeting where the Town Council and County Commission provide their ranking/voting of SPET initiatives,
- Electeds will be asked at the meeting to rank all projects in numerical order with #1 being their highest ranking and so on. Only whole numbers may be used for ranking.
 - Electeds can only provide one rank per initiative (cannot give more than one project a #2 ranking).
 - If there are projects that an elected official does not want to rank, those projects will each be given the highest number score (if there are 15 projects and only 5 projects are ranked 1-5 and the rest are blank, those remaining blanks will all be given a score of 15 by staff).
 - Once that is completed, a recess will be called, and staff will compile the rankings.
 - Should any project receive a tie score with another project, the electeds will be provided an opportunity to rank those in a mini process (Example: 3 different initiatives tie for 3rd place, electeds will vote on only those three and rank each with a 1, 2, or 3. Once that is completed, initiatives will then be placed in the overall ranking based on that mini ranking with one of the projects being placed 3rd, one being placed 4th, and one being placed 5th).
 - Projects that will be placed on the ballot are those projects in lowest rank order until the agreed upon dollar figure is reached, give or take \$3M (Example: \$63M set as the dollar figure and the first 3 projects total \$64M, only the first 3 projects will go on the ballot).

Both the Town and County have engaged in individual preliminary dialogue regarding a 2022 SPET election. Both of these dialogue sessions included identification of potential projects to be considered. Staff have provided these initial lists below.

Town Proposed SPET Initiatives

Community Affordable / Town Employee Housing	
Town of Jackson Employee Workforce Housing	\$20M – \$30M

Jackson/Teton County Workforce Housing – Community Housing	\$25M - \$50M
Health & Human Services/Initiatives	
Early Childhood Education - Town	\$250K – \$500K
Early Childhood Education - Community	\$5M - \$7M
Environment: Climate Friendly Electrical Projects:	
Electric Vehicle Charging Stations	\$2M
Community Shared Solar System	\$5M
Multimodal Transportation:	
Pedestrian and Mobility Improvements:	\$2M - \$3M
Core Municipal Services: Complete Street Projects	
Snow King and Maple Way:	\$2.5M – \$4.5M
East Broadway Avenue (Willow to Redmond):	\$3.5M - \$4.5M
High School Road:	\$4.5M - \$6M
Phil Baux and Snow King Park	\$8.5M

County Proposed SPET Initiatives	
Community Housing Opportunities	\$ 20,000,000
Teton County Employee Housing	\$ 20,000,000
Water Quality Master Plan implementation	\$ 10,000,000
Multi-Modal Transportation and Safety (TDM infrastructure, Wilson improvements, Wildlife Crossings, etc.)	\$ 20,000,000
South Park Landing West Development	\$ 6,000,000
Design/Build Hoback Fire Station	\$ 7,500,000
Design/Build Wilson Fire Station	\$ 7,500,000
Total	\$ 91,000,000

County/Community Proposed SPET Initiatives	
Teton County Fairgrounds and Events Center Relocation (Land and Infrastructure)	\$ 40,000,000
Total	\$ 40,000,000

Outside SPET Proposals	
JHCA - Transportation	\$ -
JHCA - Conservation Funding	\$ 10,000,000
TCSD - Bronc Achievement Center	\$ 36,265,000
TCSD - Housing at JHMS	\$ 15,000,000
Good Samaritan Mission - Transitional Shelter	\$ -
Human Services Council - Capital Needs	\$ -
St John's Health - Employee Housing	\$ 20,000,000
Total	\$ 81,265,000

The Boards are not being asked to determine a list of potential projects at this meeting. The comprehensive project list will be developed using applications submitted by the application deadline. Once all projects have been submitted, the Town Council and County Commission will jointly review and determine, per the timeline, which projects will be placed on the November ballot. Staff will be available to answer any clarifying questions on the proposed projects to ensure a common understanding prior to consideration by the Boards.

[COMPREHENSIVE PLAN ALIGNMENT](#)

Individual initiatives will be evaluated based on their Comprehensive Plan alignment.

STAKEHOLDER ANALYSIS

The stakeholders involved in this issue include the elected officials, the Town and County governmental organizations and budgets, community organizations requesting placement of projects on the SPET ballot, residents and guests of the community that will be benefit from SPET project completion.

FISCAL IMPACT

The fiscal impact to the Town or County would depend on which projects received ballot approval and whether those funds would allow the Town or County to allocate current funds to other core services or initiatives. Another fiscal impact would be whether the approved project requires increases in staffing and operational costs.

STAFF IMPACT

The staff impact of preparation of this report has been approximately 12 total hours. The staff impact moving forward is potentially 364 hours as roughly outlined:

DRAFT Staff Impact to follow SPET Process as Outlined			
Mgrs - Town Manager and County Administrator, ATM - Assistant Town Manager, CDD - Community Development Director, CA - County Attorney, TA - Town Attorney, TC - Town Clerk, CC - County Clerk			
Item	Responsible	Time Needed Per Person (in Hours)	Total Time
Finalize Application	ATM	2	2
Notice Application Period	TC, CC	1	2
Finalize Criteria for Elected Official Consideration	Mgrs, ATM, CDD	1	3
Prepare Staff Report for June 6 JIM	Mgrs, ATM, CDD	3	9
Legal Input for Wording of Initiatives	CA, TA	5	10
Staff Report Posting	TC, CC	1	2
Time Spent at June 6 JIM on this item	Mgrs, ATM, CDD, CA, TA	2	10
Follow Up Special JIM	Mgrs, ATM, CDD, CA, TA	2	10
Prepare Staff Report for July 11 JIM	Mgrs, ATM, CDD, CA, TA	2	10
Time Spent at July 11 JIM on this item	Mgrs, ATM, CDD, CA, TA	2	10
Education and Information to Public on SPET	Various		300
		Total	368

LEGAL REVIEW

L. Colasuonno

ATTACHMENTS

DRAFT 2022 SPET Application and Instructions, Historical listing of SPET/Capital Facilities Tax Initiatives since 1987.

RECOMMENDATION

Staff recommends the Town Council and County Commission answer the two key questions and consider the recommendation from staff on the process and timeline as outlined and also provide any changes to the application.

SUGGESTED MOTION

I move to:

- 1) Authorize the placement of approximately \$XXX million in SPET projects on the November 2022 ballot; and
- 2) Open the application process to projects from the Town, County, and community groups; and
- 3) Direct staff to proceed with the process and timeline as outlined in this March 8, 2022, staff report.

If the Town Council and County Commission seek changes to the draft application presented herein, the following motion should be used:

I move to direct staff to modify the SPET application as follows:

- 1) _____
- 2) _____
- 3) _____.

TETON COUNTY AND TOWN OF JACKSON
2022 SPECIFIC PURPOSE TAX
PROJECT APPLICATION INSTRUCTIONS

Pursuant to Wyoming Statutes, the Teton County Commissioners and the Jackson Town Council are authorized to approve tax initiatives to be placed on the ballot for voter consideration. Completed applications must be submitted by the deadline and will be compiled and presented to the Town Council and County Commission for consideration. The governing bodies may choose one, several, all or none of the proposals they deem to be appropriate to be placed on the ballot.

All applicants must be a local government entity or sponsored by a local government. If the applicant is seeking local government sponsorship from the Town of Jackson or Teton County, contact the government entity prior to XDate. Consideration of sponsorship must be approved in a regular Town Council or Teton County Board of County Commission public meeting prior to the application deadline of XDate.

Projects that will benefit the residents of the community through critical service provision or that support or promote the health, safety, and welfare of the community may be most favorably considered.

Projects should clearly demonstrate the needs, desires, and benefit to the public. The Town Council and County Commission may consider relationship to current infrastructure, funding, project readiness, fiscal and staff impact on TOJ or TC operations, ability for timely completion, economic impact, meeting identified needs, compliance with applicable regulations and laws, previous community support identified, and alignment with the adopted comprehensive plan.

Applications should include all project costs, have well documented future costs (operations and maintenance costs, and reserve funds for replacement of equipment and major components). The cost sections should include time schedules for the project and draw down schedules for funding.

Applications should be complete and accurate.

Applications shall include proposed SPET Ballot language describing the amount of revenue to be collected and the purpose or purposes for which it is proposed to be used.

Process: The following process has been adopted by the Town Council and County Commission.

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- D. **Timeline Identified.** Below is a draft timeline for consideration to move forward that sets forth the application period, the staff report preparation period as well as the legal input into ballot initiative wording, a sufficient time period for the Council and Commission to consider, deliberate, decide on ballot initiatives, and allow time for legal staff to work with the Commissioner's Administrator and Town Manager to craft ballot language prior to the ballot resolution deadline.

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Town of Jackson Administration 733-3932
Office of the County Commission 733-8094

Application Instructions: Please submit application with any supplemental materials in .pdf format via email to the Town Clerk at rtaylor@jacksonwy.gov such that it is able to be printed on 8 ½ x 11 paper.

Applications not fully completed will not be considered.

Additional information about the project may be submitted as an addendum to the application.

Application Deadline: Application must be received no later **than noon on Xdate at the Town Clerk's office via email.**

Application Questions: Please complete every question in a short concise manner. If a response to a question is not necessary, please indicate with "N/A".

**SPECIFIC PURPOSE TAX
PROJECT APPLICATION**

1. Project Name:
2. Name of applicant (and name of sponsoring government entity if applicable):
3. Name, address, and phone number of contact person for the applicant:
4. Is the applicant a
 - a. governmental entity _____
 - b. government sponsored entity _____(Please attach resolution of sponsorship)
5. Provide a brief description of the project (100 words or fewer).
6. Location of the proposed project.
7. If there is land required for the project, please indicate whether the land is owned, under contract, etc., and indicate the zoning of the property.
8. Project costs (please include all costs).
 - a. land acquisition _____
 - b. all design costs _____
 - c. construction costs _____
 - d. furnishings, fixtures & equipment _____
 - e. contingency _____
 - f. Operation & Maintenance Escrow _____
 - g. other (please explain) _____
- TOTAL** _____
9. For each category listed in number eight (8), please provide a concise description of how costs are derived, how firm they are, and any contributions, such as land ownership, to the project.
10. Have any inflationary factors been included for time value for construction costs? If so, please explain how they are calculated and how they affect the project costs.
11. What alternative sources of revenue are available to the applicant and what sources have been explored for this project? (for example, property taxes, dues, etc.)
12. What dollar amount is being requested from Specific Purpose tax proceeds for this project?
13. Please list time frames for each phase of the proposed project.

14. Prepare and list as an addendum to this question, a preliminary cash flow showing disbursements and dates to match the schedule in Number 12.
15. Will any bond financing be necessary for this project?
16. Please provide as an addendum, a proposed operating and maintenance budget (pro forma income statement) for the first five (5) years following completion of the project.
17. What is the proposed method of providing future ongoing operating and maintenance costs?
18. Describe the impact of this project on Town and/or County operating budgets in terms of fiscal impact and staff impact, be specific.
19. How will reserve funds be accumulated for replacement or repair of major equipment or components and what is the source of the funds?
20. What annual amount is projected for this reserve fund?
21. How many residents will benefit from this project?
22. What, if any, economic benefit will accrue to the community as a result of this project?
23. Are there any social or cultural benefits to the community?
24. Describe how your project is connected to current infrastructure.
25. Describe the level of project readiness, design, construction documents, etc.
26. If the project meets an identified community need, describe how that need is evident or has been documented or how it has been identified.
27. If SPET funds are needed to complete a previously approved/authorized project due to a shortfall, describe in detail.
28. Describe how your project provides a critical service related to health, safety, and welfare of the community.
29. Describe how the project will impact transportation (vehicle, bus, bike, highway, intersection, pathway), traffic, or congestion in the community either positively or negatively.
30. Describe the impact the project will have on employee and/or affordable housing in the community either positively or negatively and how the impact will be mitigated.

31. Describe how your project is in alignment with the comprehensive plan.

32. Provide as an addendum, an affidavit in agreement to participate in the public Planning & Review process for development and construction of the project.

33. Additional comments

Applicant Signature

Date

Election Date	Number of Registered Voters	Description	Vote FOR	%	Vote AGAINST	%	Total Votes	Approved Amount	* Failed Amount
August 20, 1985	2,762	Jail - Bond Repayment	1,202	81.77%	268	18.23%	1,470	\$1,300,000	
March 10, 1987	5,441	*Airport Facilities	1,321	49.03%	1,373	50.97%	2,694		\$2,000,000
December 15, 1987	5,908	Airport Facilities	1,522	52.54%	1,375	47.46%	2,897	\$2,100,000	
		Trash Transfer Blding	1,784	61.39%	1,122	38.61%	2,906	\$700,000	
September 26, 1989	6,981	Rec Center	2,360	60.87%	1,517	39.13%	3,877	\$4,500,000	
		Middle School	2,448	63.13%	1,430	36.87%	3,878	\$6,500,000	
		Nursing Home	3,503	88.53%	454	11.47%	3,957	\$7,750,000	
		* Museum Property	1,898	49.39%	1,945	50.61%	3,843		\$1,750,000
August 16, 1994	9,601	Waste Water Treatment	2,821	69.24%	1,253	30.76%	4,074	\$10,000,000	
		County Library	2,632	63.68%	1,501	36.32%	4,133	\$4,750,000	
August 19, 1997	10,014	High School	2,048	70.40%	861	29.60%	2,909	\$21,500,000	
		Transportation Project	1,962	67.70%	936	32.30%	2,898	\$6,104,000	
		Teton Village Water & Sewer	1,620	56.13%	1,266	43.87%	2,886	\$1,000,000	
May 8, 2001	11,205	Parks and rec. Field Imp.	3,419	63.62%	1,955	36.38%	5,374	\$3,953,782	
		Elementary School Plan	3,487	64.73%	1,900	35.27%	5,387	\$11,500,000	
		Pearl and Broadway St. Imp.	3,307	62.03%	2,024	37.97%	5,331	\$2,500,000	
		St. John's Housing Prog.	3,115	58.09%	2,247	41.91%	5,362	\$9,100,000	
		Teton Village Pathway	3,729	69.62%	1,627	30.38%	5,356	\$370,000	
		Affordable Housing	3,283	60.99%	2,100	39.01%	5,383	\$9,300,000	
		Wilson Wastewater	3,330	62.29%	2,016	37.71%	5,346	\$5,600,000	
		*Replace Buses/Facilities Plan for START	2,639	49.63%	2,678	50.37%	5,317		\$3,200,000
		*South Park Loop/Sp. Gulch Improvements	1,989	37.58%	3,304	62.42%	5,293		\$2,000,000
		*Fairgrounds Facility	2,274	42.50%	3,076	57.50%	5,350		\$7,500,000
May 2, 2006	11,883	Teton Co. / Jackson Parks & Rec	2,622	74.59%	893	25.41%	3,515	\$2,157,179	
		South Park Loop/School Campus Pathways	2,635	74.88%	884	25.12%	3,519	\$947,000	
		North Cache Museum Building	2,126	60.88%	1,366	39.12%	3,492	\$3,000,000	
		Town Parking, Public Restrooms/Public Amenities	1,857	53.04%	1,644	46.96%	3,501	\$8,656,440	
		Wilson Wastewater Project	1,768	51.04%	1,696	48.96%	3,464	\$1,350,000	
		Teton Co. Daycare Center	1,968	56.24%	1,531	43.76%	3,499	\$6,000,000	
		Teton Co. Housing Authority	1,763	50.44%	1,732	49.56%	3,495	\$5,000,000	
		Trash Transfer Station Addition	2,755	78.62%	749	21.38%	3,504	\$1,350,000	
		TC School District Jackson Elementary	2,492	70.70%	1,033	29.30%	3,525	\$2,756,000	
August 19, 2008	11,070	Hwy 22/W Broadway Pathway	3,189	71.89%	1,247	28.11%	4,436	\$6,000,000	
		Construction of Sidewalks in TOJ	3,049	68.81%	1,382	31.19%	4,431	\$1,000,000	
		Library Additional Design Costs	2,887	65.72%	1,506	34.28%	4,393	\$1,500,000	
		Design costs of START Facility/TOJ Public Works Main. Facility	2,701	61.30%	1,705	38.70%	4,406	\$2,500,000	
		*Teton County Justice Center	943	21.36%	3,472	78.64%	4,415		\$52,750,000
August 27, 2010	12,653	Rec Center Roof, Pool Repair and Planning	3,674	67.74%	1,750	32.26%	5,424	\$146,542	
		START Transit Facility	2,917	54.55%	2,430	45.45%	5,347	\$3,250,000	
		TC Library Addition/Imp	3,240	59.11%	2,241	40.89%	5,481	\$8,450,000	
		ST. John's Hospital Cancer Surgery/Obstetrics Project	4,011	72.72%	1,505	27.28%	5,516	\$11,750,000	
		Energy Conservation for Public Buildings	3,007	56.33%	2,331	43.67%	5,338	\$3,790,000	
		North HWY 89 Pathway	3,855	70.24%	1,633	29.76%	5,488	\$850,000	
		Wilson Bridge Rec. Area Sp/Wilson Bridge River Access	3,165	57.96%	2,296	42.04%	5,461	\$1,000,000	
		TC Fairgrounds Imp.	2,682	50.62%	2,616	49.38%	5,298	\$1,450,000	
		JH Fire/EMS Apparatus	4,515	83.70%	879	16.30%	5,394	\$1,027,000	
		TOJ Pedestrian Improvements	3,221	59.52%	2,191	40.48%	5,412	\$1,000,000	
		*Museum of Jackson Hole	2,631	49.33%	2,702	50.67%	5,333		\$4,000,000
August 27, 2012		Phase I Closure/Phase II Planning ISWR Facility	8,264	78.57%	2,254	21.43%	10,518	\$14,517,821	
		Hwy 22 / W Broadway Pathway	7,903	72.45%	3,005	27.55%	10,908	\$4,300,533	
		* US Forest Service Property/Mercill Roadway Ext	4,412	42.54%	5,959	57.46%	10,371		\$13,475,000
August 19, 2014	12,539	Fire/EMS Station Improvements	3,036	73.62%	1,088	26.38%	4,124	\$2,500,000	
		Complete Streets / Stormwater Improvements	2,468	60.83%	1,589	39.17%	4,057	\$2,250,000	
		N Cache Pedestrian Improvements	2,295	56.81%	1,745	43.19%	4,040	\$1,000,000	
		South Park Loop / 3 Creek Pathway	2,120	52.58%	1,912	47.42%	4,032	\$3,500,000	
		Master Plan Downtown Storm Water Collection Syst	2,605	65.72%	1,359	34.28%	3,964	\$250,000	
		*Fair Exhibit Hall Replacement	1,941	48.36%	2,073	51.64%	4,014		\$1,500,000

August 16, 2016	11,189	West Broadway Landslide	3,475	73.62%	1,917	35.55%	5,392	\$6,000,000	
May 2, 2017	13,173	Reallocation of \$1,500,000 of 2014 Pathway SPET	3,646	62.53%	2,185	37.47%	5,831		
		Parks & Rec Housing	3,204	54.82%	2,641	45.18%	5,845	\$2,900,000	
		CWC Jackson Campus	3,189	54.48%	2,665	45.52%	5,854	\$3,820,000	
		TOJ Pedestrian Improvements	2,959	51.01%	2,842	48.99%	5,801	\$1,500,000	
		Recreation Center Capital Repair/Replace/Renovate	3,712	63.82%	2,104	36.18%	5,816	\$2,400,000	
		Fire Station #1 and #3 Improvements	4,219	72.47%	1,603	27.53%	5,822	\$6,800,000	
		St. John's Living Center	4,073	68.82%	1,845	31.18%	5,918	\$17,000,000	
		* Replacement/Purchase of START Busses	2,451	42.32%	3,340	57.68%	5,791		\$6,500,000
		* START Facility Housing	2,468	42.64%	3,320	57.36%	5,788		\$8,300,000
		* Redmond/Hall Housing	2,855	48.83%	2,992	51.17%	5,847		\$4,050,000
		* START Fleet Maint Facility/Bus Storage	1,966	34.27%	3,771	65.73%	5,737		\$15,330,000
November 5, 2019	12,961	Downtown Water Quality Improvement Cache Creek	4,691	75.33%	1,536	24.67%	6,227	\$2,000,000	
		Core Services Vehicle Maintenance Facility	3,354	54.37%	2,815	45.63%	6,169	\$18,500,000	
		Road to Zero Waste Recycling & Compost	46,140	96.62%	1,612	3.38%	47,752	\$2,500,000	
		JH Fire/EMS Wildland Apparatus	5,372	85.75%	893	14.25%	6,265	\$1,600,000	
		Gregory Lane Complete Street and Stormwater	3,652	59.21%	2,516	40.79%	6,168	\$8,500,000	
		Community Housing	3,549	57.16%	2,660	42.84%	6,209	\$5,500,000	
		Museum / Genevieve Block	3,851	62.08%	2,352	37.92%	6,203	\$4,400,000	
		Rec Center/ King Street	3,595	57.70%	2,635	42.30%	6,230	\$22,000,000	
		Wildlife Crossing	4,947	78.61%	1,346	21.39%	6,293	\$10,000,000	
		* Teton Courthouse	2,623	42.91%	3,490	57.09%	6,113		\$2,000,000

\$327,196,297 **\$124,355,000**

Total 79 SPET questions: **65 passed** **14 failed**

JOINT Departments Total:	\$119,896,036	\$50,855,000
Park & Rec	\$34,157,503	
Transportation	\$30,354,000	\$25,030,000
Housing	\$22,700,000	\$25,825,000
Pathways	\$16,967,533	
Fire/EMS	\$11,927,000	
Energy Conservation	\$3,790,000	
Community Groups Total:	\$73,050,000	\$7,750,000
Hospital/Living Center	\$45,600,000	
Wildlife Crossings	\$10,000,000	
Teton Village/Wilson Sewer Projects	\$7,950,000	
Museum	\$7,400,000	\$5,750,000
JH Airport	\$2,100,000	\$2,000,000
Schools Total:	\$46,076,000	\$0
Teton County Schools	\$42,256,000	
CWC	\$3,820,000	
Town of Jackson Total:	\$45,656,440	\$13,475,000
Streets Projects	\$12,250,000	
Wastewater Projects	\$10,000,000	
Downtown Parking, Restrooms & Ped Projects	\$8,656,440	
Budge Drive Landslide	\$6,000,000	
Sidewalks	\$4,500,000	
Stormwater Projects	\$4,250,000	
US Forest Service Property/Mercill Roadway Ext		\$13,475,000
Teton County Total:	\$42,517,821	\$65,750,000
Trash Transfer Station / Landfill	\$19,067,821	
Library	\$14,700,000	
Teton County Daycare	\$6,000,000	
Fair Grounds	\$1,450,000	\$9,000,000
Teton County Jail	\$1,300,000	\$52,750,000
Teton County Court House		\$2,000,000
South Park Loop/Sp. Gulch Improvements		\$2,000,000



JOINT INFORMATION MEETING AGENDA DOCUMENTATION

SUBMITTING DEPARTMENT: County & Town Administration **PRESENTERS:** Larry Pardee and Alyssa Watkins
MEETING DATE: March 8th, 2022

SUBJECT: Future Town and County Funding Options and Diversification

STATEMENT/PURPOSE

The purpose of this item is for Teton County and the Town of Jackson to determine if they would like to continue discussions on future Town and County funding options and diversification and if so by what process and timeline.

BACKGROUND/ALTERNATIVES

This topic was most recently presented at the January 10, 2022, Joint Information Meeting (staff report attached). A presentation was made by Town Manager, Larry Pardee regarding the background for the item and the outcome of the Town Future Funding of Local Government initiative recently completed. Upon completion of the presentation and brief discussion the item was continued by the Town and County to a date uncertain.

This topic originated at the February 2021 Joint Teton County and Town of Jackson retreat. At the retreat, facilitator Heather Bergman led the Elected Officials and staff through an agenda of identified items allowing for discussion and feedback. Topics discussed included:

Town/County Relationship: What's the Ideal Case?

- Elected officials were given an opportunity to state what this means for them with the goal of finding common understanding and awareness in the group.
- **Summary:** We understand one another's jurisdiction and the context of it when we discuss. We are sensitive to one another's funding/policy options and preferences. We are respectful of one another's perspectives. We all remember that together we serve and impact the whole community but also different voters and constituents. We give each other the benefit of the doubt on intent and impacts of our words and actions / assume positive intentions. We recognize that we are one community (and maybe one day we work together as a single body). We offer and appreciate financial transparency with one another. We complement each other's abilities, jurisdictions, funding mechanisms, etc. We make government work for the people who live here.

Town/County Relationship: What's the Current Condition?

- Building on the first topic, elected officials discussed the following to identify areas to build on and areas for improvement:
 - What's working?
 - What's not working?
- **Summary:** We work together through monthly meetings and regular check-ins and our staffs work together pretty well. Our housing is a good example of right-sized governance, joint efforts. Communication between electeds and staff is working. Areas that need work include improved communications and respect, using our shared voices to add value for the community. Sometimes we overstep, wander out of our lanes and staying in our lanes is harder than it sounds. It would be good to create better clarity between policy and understanding of funding and options of each entity and associated constraints. We lack a shared strategy for the community and are often reactive and tactical instead. Improved alignment between scope/scale of challenges and scope/scale of solution would be good. Water quality and wastewater. START/Transportation—governance, funding, access.

Budgets, Revenues, and Joint Powers Agreements

- Staff and County Elected Officials presented and explained current Town and County budgets including sources of revenue and expenditures to help each jurisdiction gain a better understanding of the other.

Departments/Initiatives/Areas

- Staff and County Elected Officials presented on joint Departments/Initiatives/Areas to provide a common understanding of the current make up of each prior to discussing potential adjustments/ revisions. Areas to be addressed include:
 - Organization Lead: Town or County, Other
 - Organizational Structure: Joint Powers Agreement (JPA), Memorandum of Understanding (MOU), Adopted Plan, other
 - Decision Making Authority: Joint Town and County, Town or County, Board, other
 - Board(s): Recommending or Final Decision
 - Annual Budget:
 - Funding Split:
- Stay the Course:
 - Staff preliminarily identified existing joint efforts in this category meaning there would be no change in the overall approach/funding moving forward, and they would not be discussed.
 - Elected officials reviewed this list and, recommended moving items to “Adjust/Revise.”
- Adjust/Revise the Current Approach:
 - Staff preliminarily identified existing joint efforts in this category for discussion of potential adjustments or revisions to the current approach/funding for further discussion.
 - Elected officials reviewed this list and made recommendations to move items to “Stay the Course” or identify what potential Adjustments/Revisions should be discussed.
- Potential New Joint Efforts: Scoping, Funding, and Governance:
 - Staff listed new joint efforts identified by elected officials for discussion as follows:
 - START/RTA Governance and Funding
 - Transportation
 - Water Quality/Water Quality Plan
 - Ecosystem Services Commission
 - Environmental Protection Department
 - Ecosystem Stewardship Department
 - County Carrying Capacity
 - Town Water and Sewer Capacity Study 2020
 - Northern South Park Water and Sewer Hookups
 - Funding Options/Diversification/SPET vote 2022
 - Community Funding of Services versus Town or County Funding
 - Options for Helping with Childcare
 - Health and Human Services
 - Future of Fair Grounds
 - 2022 Comp Plan Review – Is this our “Constitution?”
 - Elected officials were asked to clarify the scope, funding, and governance of each of the potential new joint efforts.

Elected Officials were asked to rank, in order of priority and importance, Departments/Initiatives/Areas identified and Potential New Joint Efforts with the goal to narrow the list to 2-4 items for staff to bring back more detailed descriptions including the staff and resources needed to move these items forward. After much discussion the Elected Officials ranked in order of priority and importance the priorities identified during the retreat and new Joint Work Items as follows:

Monday, February 22, 2021

Discuss / Revise / Adjust --		RESULTS				
Proposed Items	TOTAL	MIN	MAX	AVG	MEDIAN	
START/RTA Governance and Funding	14	1	3	1.4	1	
Funding Options / Diversification / SPET vote in 2022	29	1	6	2.9	2	
HHS	38	2	6	3.8	4.5	
Housing	42	1	7	4.2	4.5	
Long Range Planning	40	2	7	4.4	4	
LEGISLATIVE ITEMS	55	3	7	5.5	6	
Fire/EMS	56	3	8	5.6	6	
New Joint Work Items --		RESULTS				
Proposed Items	TOTAL	MIN	MAX	AVG	MEDIAN	
Water Quality / Water Quality Plan	11	1	2	1.1	1	
Options for Helping with Childcare	29	2	3	2.9	3	
Ecosystem/ Environmental Stewardship Department	34	1	5	3.4	4	
North South Park Water and Sewer Hookups	36	2	5	3.6	4	
Future of Fair Grounds	35	2	5	3.9	4	

Specifically, related to the Funding Options/Diversification/SPET vote in 2022 item, the Boards have chosen to move forward with a SPET 2022 ballot question. Specific discussion of that item is also scheduled as an agenda item at this retreat.

Item for Discussion

The purpose of this item is to confirm that both Boards would like to continue to jointly discuss/address the Joint Funding Options/Diversification item identified at last year's retreat, and if so, what should be the process and next steps to complete this discussion.

Discussion Item #1: Do the Town and County both want to continue to work jointly to discuss/address the Joint Funding Options/Diversification item identified at last year's retreat?

The Boards may want to consider whether this is the appropriate time to continue this discussion or not based upon factors such as:

- The amount of time it will take to complete;
- When action would be needed in consideration of the next election cycle;
- Where does this item fit in with other Town and County priorities over the next year; or
- Other

Discussion Item #2: Should both the Town and County want to continue to discuss/address the Joint Funding Options/Diversification item, what should be the process to complete this discussion?

The Boards may want to consider the following:

1. Joint Department by Department discussion including but not limited to the following:
 - Desired structure for each department including Memorandum of Understanding, Joint Power Agreements, separate Town and County departments, other?
 - Who should the department report to Town, County, Joint Powers Board, other?
 - How would the funding structure work to support each department?
 - Other
2. Town and County overall Funding and Expenditure Approach
 - Review all available funding for each jurisdiction
 - Review all required expenditures for each jurisdiction
 - Review desired expenditures by each jurisdiction (size of government)
 - Discuss the desired future approach to funding and expenditures for the County, Town and Joint Departments
3. Other

Discussion Item #3: Should both the Town and County want to continue to discuss/address the Joint Funding Options/Diversification item, what should be the timeline/next steps to proceed?

The Boards may want to consider the following:

1. Reserve one (1) hour of each monthly JIM meeting for this topic;
2. Schedule monthly Special JIM meetings, 2 hours, for this topic;
3. Schedule Special JIM Retreat(s) for this topic, half or full day;
4. What is the desired timeline for completion? 6 months, 1 year, etc.

COMPREHENSIVE PLAN ALIGNMENT

To successfully implement the Comprehensive Plan, the community must set priorities, be strategic, and be disciplined. A critical component is prioritizing and identifying the necessary level of funding to address desired goals, policies, and strategies. As a result, this project is critical to the successful implementation of the Community Priorities and Comprehensive Plan. Many of the programs and strategies called for in the Comp Plan come at an additional cost to the community that current funding levels cannot accommodate. Chapter 8 - Quality Community Service Provision calls for *"Timely, efficient and safe delivery of quality services and facilities in a fiscally responsible and coordinated manner."*

STAKEHOLDER ANALYSIS

All residents of the Town and County.

FISCAL IMPACT

None at this time.

STAFF IMPACT

The staff impact for preparing the information for this meeting was approximately 4 hours. Staff time expected to be spent on this initiative will be dependent on the direction provided. Work on this initiative includes time primarily from the Town and County Clerk/Finance and Administration Teams with additional time spent by several other Town and County Departments and Offices as needed.

LEGAL REVIEW

ATTACHMENTS

JIM staff report, dated January 10, 2022

JIM 2021 Joint Retreat Information

RECOMMENDATION

N/A

SUGGESTED MOTION

I move to direct Town and County staff to proceed with the Town and County funding options and diversification item as follows:

- Insert answer to Discussion Point #2
- Insert answer to Discussion Point #3



JOINT INFORMATION MEETING AGENDA DOCUMENTATION

SUBMITTING DEPARTMENT: County & Town Administration **PRESENTERS:** Larry Pardee

MEETING DATE: January 10th, 2022

SUBJECT: Diversification of Town/County Funding Sources (Larry Pardee, 60 mins)

STATEMENT/PURPOSE

The purpose of this item is for Teton County and the Town of Jackson to begin discussions on future Town/County funding options and diversification. Specifically, to agree on a timeline, schedule and process to complete these discussions.

BACKGROUND/ALTERNATIVES

This topic originated at the February 2021 Joint Teton County and Town of Jackson retreat. At the retreat, facilitator Heather Bergman led the Elected Officials and staff through an agenda of identified items allowing for discussion and feedback. Topics discussed included:

Town/County Relationship: What's the Ideal Case?

- Elected officials were given an opportunity to state what this means for them with the goal of finding common understanding and awareness in the group.
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Town/County Relationship: What's the Current Condition?

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 - Decision Making Authority: Joint Town and County, Town or County, Board, other
 - Board(s): Recommending or Final Decision
 - Annual Budget:
 - Funding Split:
- Stay the Course:
 - Staff has preliminarily identified existing joint efforts in this category meaning there would be no change in the overall approach/funding moving forward, and they would not be discussed.
 - Elected officials review this list and, recommended moving items to “Adjust/Revise.”
- Adjust/Revise the Current Approach:
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 - Town Water and Sewer Capacity Study 2020
 - Northern South Park Water and Sewer Hookups
 - Funding Options/Diversification/SPET vote 2022
 - Community Funding of Services versus Town or County Funding
 - Options for Helping with Childcare
 - Health and Human Services
 - Future of Fair Grounds
 - 2022 Comp Plan Review – Is this our “Constitution?”
 - Elected officials were asked to clarify the scope, funding, and governance of each of the potential new joint efforts.

Next Steps

- Elected Officials were asked to rank, in order of priority and importance, Departments/Initiatives/Areas identified and Potential New Joint Efforts with the goal to narrow the list to 2-4 items for staff to bring back more detailed descriptions including the staff and resources needed to move these items forward. Items prioritized for additional discussion would be placed on an upcoming Joint Information Meeting and for possible consideration in FY22 budgets.
- After much discussion the Elected Officials ranked in order of priority and importance the priorities identified during the retreat and new Joint Work Items as follows:

Monday, February 22, 2021

Discuss / Revise / Adjust --	RESULTS				
Proposed Items	TOTAL	MIN	MAX	AVG	MEDIAN
START/RTA Governance and Funding	14	1	3	1.4	1
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LEGISLATIVE ITEMS	55	3	7	5.5	6
Fire/EMS	56	3	8	5.6	6
New Joint Work Items --	RESULTS				
Proposed Items	TOTAL	MIN	MAX	AVG	MEDIAN
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Future of Fair Grounds	35	2	5	3.9	4

Town of Jackson Informational Overview of Diversification Funding Sources - Work to Date.

In the months following, the Joint Retreat the Town began working on a Future Funding of Local Government initiative to better understand the Town of Jackson current and future budget challenges and opportunities. This was an important step as the Town had not considered its overall macro approach to how to fund Town government other than the annual budget process for decades. It was important for the Town to consider that although we had not considered our overall budget approach for some time today, the Town manages more storm drains and drainpipes, maintains more public restrooms, parking lots, sidewalks, and roads, and answers more calls for service for Firefighters, Police and Public Works than ever before. Our community has grown in population size, visitations, and in sophistication in terms of the standards of service residents consider necessary for everyday life. Core services, things people depend on every day, have increased between 50 to 70 percent in the last twenty years including these few specific examples:

- Calls for service for Fire/EMS have risen 69% since 2010
- The Town manages 50% more storm water and storm drainpipes than it did in 2000
- The Town maintains 10 more public parking lots and 3 more restrooms than in 2000
- The number of roads the Town manages has increased by nearly 30% since 2000
- Today, the Town's sewer facility is twice the size it was in 2000

To address this the Town completed a 6 step Future Funding framework which included first better understanding our current expenditures and funding resources before moving on to develop a Future Funding strategy identifying our desired future expenditures and associated funding resources. Now that this work is complete, the Town looks forward to the opportunity to begin working with Teton County to develop a diversified and sustainable budget for the Town along with a similar strategy for Joint programs and key shared areas.

To help guide our Town initiative, Council identified and approved their goal statement and desired outcomes as follows:

- **To diversify and develop sustainable funding to meet the needs and desires of the community.**

During the Future Funding initiative, the Town identified two key structural challenges with the current Town budget as we look forward over the next 5 years as follows:

Challenge #1: The status-quo Town budget, which represents the current Level of Service (LOS) projected over the next 5 years (FY23- FY27) with (7%) inflation growth adjustments only is unsustainable. The Town of Jackson relies on local goods, supplies and professional services to support our Town programs in serving our community, which in turn are a few of the key drivers in our inflation estimates, as shown in the model below.

Town of Jackson General Fund Finances: 2022-2027

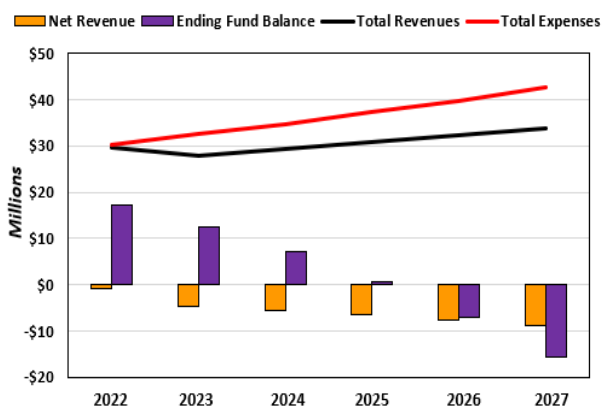
Projected Revenues, Expenses, Net Change, and Fund Balances

Model working Assumptions

Annual Basic Revenue Growth	5.0%	Note: 6.6% is the 10-yr annual growth rate average
Annual Basic Expense Growth	7.0%	Note: 8.8% is the 10-yr annual growth rate to maintain status-quo service levels.
Annual Additional Expense Growth	0.0%	Note: 2% is the needed additional growth in staffing and funding

	Status-quo	2022	2023	2024	2025	2026	2027
Starting Fund Balance		\$18,029,873	\$17,191,226	\$12,553,333	\$7,033,721	\$542,815	(\$7,016,621)
Revenues							
Total Revenues		\$29,527,015	\$27,853,366	\$29,246,034	\$30,708,336	\$32,243,753	\$33,855,940
Expenses							
Total Expenses		\$30,365,662	\$32,491,258	\$34,765,646	\$37,199,242	\$39,803,189	\$42,589,412
Net Revenue		(\$838,647)	(\$4,637,893)	(\$5,519,612)	(\$6,490,906)	(\$7,559,436)	(\$8,733,472)
Ending Fund Balance		\$17,191,226	\$12,553,333	\$7,033,721	\$542,815	(\$7,016,621)	(\$15,750,093)
Note: targeted fund balance 25%		57%	39%	20%	1%	-18%	-37%

Town of Jackson Finances: 2022-2027



Challenge #2: The Town estimates that the current status quo budget plus inflation will not be sufficient to maintain the current quantity and quality of services provided to our community today and thus will require additional staffing and funding resources beyond current levels over the next 5-years just to maintain current service and program areas. As a result, the Town projects an even larger budget deficit by 2027 than identified in Challenge #1 as shown in the model below.

Town of Jackson General Fund Finances: 2022-2027

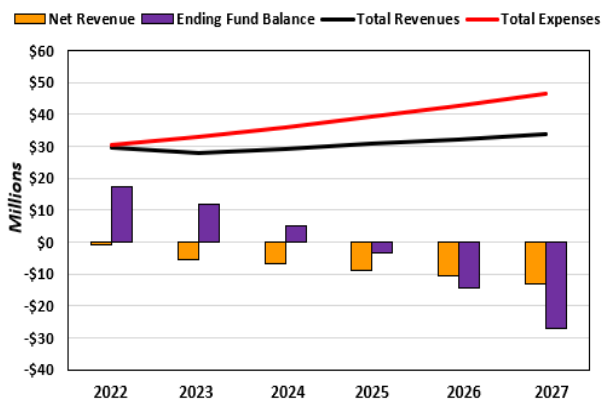
Projected Revenues, Expenses, Net Change, and Fund Balances

Model working Assumptions

Annual Basic Revenue Growth	5.0%	Note: 6.6% is the 10-yr annual growth rate average
Annual Basic Expense Growth	7.0%	Note: 8.8% is the 10-yr annual growth rate to maintain status-quo service levels.
Annual Additional Expense Growth	2.0%	Note: 2% is the needed additional growth in staffing and funding

	Status-quo	2022	2023	2024	2025	2026	2027
Starting Fund Balance		\$18,029,873	\$17,191,226	\$11,946,020	\$5,114,611	(\$3,501,466)	(\$14,121,323)
Revenues							
Total Revenues		\$29,527,015	\$27,853,366	\$29,246,034	\$30,708,336	\$32,243,753	\$33,855,940
Expenses							
Total Expenses		\$30,365,662	\$33,098,572	\$36,077,443	\$39,324,413	\$42,863,610	\$46,721,335
Net Revenue		(\$838,647)	(\$5,245,206)	(\$6,831,409)	(\$8,616,077)	(\$10,619,858)	(\$12,865,395)
Ending Fund Balance		\$17,191,226	\$11,946,020	\$5,114,611	(\$3,501,466)	(\$14,121,323)	(\$26,986,718)
Note: targeted fund balance 25%		57%	36%	14%	-9%	-33%	-58%

Town of Jackson Finances: 2022-2027



With this being said, the Town currently has the largest fund reserves percentage wise in the history of Jackson. Our current year-to-date estimate is finishing \$3,000,000 ahead of budgeted revenue projections in FY2022, the challenges identified above account for this additional funding. Stated another way, even with our historically high budget reserves our financial model over the next 5 years shows future budget deficits identified as Challenge 1 and 2.

Throughout our Future Funding of Local Government initiative, we continually discussed that there are only a few options available to address these future challenges:

1. Reductions in current expenditures in our program areas and/or reprioritize resources to higher priority programs only,
2. Exploration and identification of new revenue sources to be utilized, and/or
3. Some combination of reducing expenditures and creating additional funding resources.

Town Council has reached consensus that an additional 7th cent of countywide sales and use tax is their top priority moving forward to address these challenges. In doing this Council made a conscious decision to become more proactive in securing future funding to ensure the Town has the necessary financial resources to meet the needs and desires of our community. The Town's budget is the clearest expression of our values for our community. The Town understands that to be proactive to address these challenges, we are going to need to fundamentally change the way we have done budgeting to begin looking at a long-term financial planning horizon using a 5-year planning model that is diversified and

sustainable. The Town seeks to ensure that it meets the current community service provision into the future, which calls for timely, efficient, and safe delivery of quality services, facilities, and infrastructures in a fiscally responsible and coordinated manner. The financial model and the challenges identified by it help better illustrate our funding challenges and opportunities related to current and future funding of local government.

The work and outcome of the Town Future Funding initiative to date has led us to now reach out to begin working with Teton County to look forward to the next 5-years to allow both local government agencies to proactively meet their expenditure and funding goals. Following are two initial outcomes of the Town Future Funding strategy to begin this discussion:

- 1. For Teton County and Town of Jackson to begin discussions on whether to jointly support an election in 2022 for a County wide 7th cent local option sales & use tax.**
- 2. For Teton County and Town of Jackson to develop a 6-month schedule to review current Joint funding and expenditures and make any desired changes to the current overall approach including review and oversight of Joint Departments.**

COMPREHENSIVE PLAN ALIGNMENT

To successfully implement the Comprehensive Plan, Council must set priorities, be strategic, and be disciplined. A critical component is prioritizing and identifying the necessary level of funding to address desired goals, policies, and strategies. As a result, this project is critical to the successful implementation of the Community Priorities and Comprehensive Plan. Specifically, dedicated funding sources are identified for open space, transportation, and housing. In addition, many of the programs and strategies called for in the Comp Plan come at an additional cost to the community that current funding levels cannot accommodate. Chapter 8 - Quality Community Service Provision calls for *"Timely, efficient and safe delivery of quality services and facilities in a fiscally responsible and coordinated manner."*

STAKEHOLDER ANALYSIS

All residents of the Town and County.

FISCAL IMPACT

None at this time.

STAFF IMPACT

The staff impact of preparing this information for January 10th, 2022, meeting is approximately 2 hours. Staff is expecting to spend an additional 50 to 100 hours over the next months in order to complete the initiative. Work on this initiative includes time primarily from the Town and County Finance and Administration Teams with additional time spent by several other Town and County Departments as needed.

LEGAL REVIEW

ATTACHMENTS

None

RECOMMENDATION

Staff recommends proceeding with the Town/County Funding Sources initiative as described in this staff report, including any additional direction provided by Town and County Elected Officials at this meeting as follows:

1. For Teton County and Town of Jackson to begin discussions on whether to jointly support an election in 2022 for a County wide 7th cent local option sales & use tax.
2. For Teton County and Town of Jackson to develop a 6-month schedule to review current Joint funding and expenditures and make any desired changes to the current overall approach including review and oversight of Joint Departments.

SUGGESTED MOTION

I move to direct Town and County staff to proceed with the Town/County Funding Sources initiative as described in this staff report, including any additional direction provided by Town and County Elected Officials at this meeting as follows:

1. For Teton County and the Town of Jackson to begin discussions on whether to jointly support an election in 2022 for a County wide 7th cent local option sales & use tax at the February JIM or at a Joint Retreat and direct staff to prepare a staff report including all necessary process details and dates for consideration at that time.
2. For Teton County and the Town of Jackson to develop a 6-month schedule to review current Joint funding and expenditures and make any desired changes to the current overall approach including review and oversight of Joint Departments for consideration at the February JIM or Joint Retreat.

JOINT Department Funded Programs as presented during last year's retreat:

Joint - START Department

- Joint Powers Agreement: Yes
 - Jackson-Teton County Joint Powers Transit System
- Managed by: Town of Jackson
- Board: Yes, START Board has 9 members
- Annual Budget: \$13,058,794
 - Operations: \$5,143,143
 - Capital: \$7,915,651 (*Proterra Electric Buses*)
- Current Funding Split: 45% Town and 55% County and others
 - Federal Grants: 3,538,818 operating and \$6,539,737 capital or \$10,078,555 total
 - Contract Fares: (*JHMR-\$202,387/TVA-\$111,688*) \$314,075
 - Area #2 & Short-term Rental Impact Fees: \$450,000
 - Fair Box Recovery: \$180,506

Joint - Pathways Department

- Joint Powers Agreement: No
 - MOU between Town of Jackson and Teton County for Pathways/Trails Coordinator
- Managed by: Teton County
- Board: Yes, Pathways Taskforce has 7 members
- Annual Amended Budget: \$161,727
 - Operations \$161,727
 - Capital - \$30,000
 - Capital - \$175,000 Town only
- Current Funding Split: 45% Town and 55% County
 - Shooting Star Transfer Fees - \$35,000 budgeted for FY21

Joint - Parks & Rec Department

- Joint Powers Agreement: Yes
 - Teton County / Jackson Parks and Recreation Department Parks and Recreation Board
- Managed by: Teton County
- Board: Yes, Parks & Rec Advisory Board has 7 members
- Annual Amended Budget: \$5,796,168
 - Operations \$5,056,433
 - Capital \$739,735
- Current Funding Split: 45% Town and 55% County and others
 - Impact Fees Town \$10,000 FY2021 budget
 - Impact Fees/Lodging Tax County \$355,000
 - User/permit/program fees \$1,260,430
 - TCSD \$146,000

Joint - Fire/EMS Department

- Joint Powers Agreement: Yes
 - Jackson and Teton County Joint Power Agreement for Fire and Emergency Medical Services
- Managed by: Teton County
- Board: No

- Annual Amended Budget: \$5,350,444
 - Operations \$1,399,894
 - Capital \$3,950,550
- Current Funding Split: 45% Town and 55% County and others
 - Impact Fees/Lodging Tax \$150,000
 - EMS Billings \$680,000
 - Contracts: Driggs, St. Johns, Special Detail, Other \$696,355

Joint – Jackson/Teton Affordable Housing Department

- Joint Powers Agreement: No
 - Resolution 16-04 Town invited to join the Housing Authority and formed Regional Housing Authority
 - Resolution 16-22 Joint Resolution creating Advisory Affordable Housing Supply Board
- Managed by: Teton County
- Board: Yes, two. The Affordable Housing Authority Board has 3 members, and the Affordable Housing Supply Board has 7 members.
- Annual Amended Budget: \$755,885
 - Operations \$755,885
 - Capital \$0
- Current Funding Split: – 45% Town and 55% County and others
 - Impact Fees Town \$250,000 FY2021 budget
 - Impact Fees County SRSC/Residential/Employee \$1,000,000
 - Housing Facilitation Fees \$50,000

JOINT Shared Funded Programs:

Shared - Communications/Dispatch Center

- Joint Powers Agreement: No, division of Sheriff's Office
- Managed by: Teton County and Sheriff's Office
- Board: No
- Annual Amended Budget: \$1,298,427 (this does not include 4 FTE's that will be amended at the 9-month budget amendment or the E911 Budget, Fund 16)
- Current Funding Split: – Split 36% TOJ Police Dept., 44% Sheriff's Office, 20% Fire/EMS

Shared - Victim Services Department

- Joint Powers Agreement: No
- Managed by: Town of Jackson and Police Department provides annual oversight and management
- Board: No
- Annual Budget: \$291,012
- Current Funding Split: – 45% Town and 55% County and others
 - Federal Grant: \$127,417

Shared - Animal Shelter

- Joint Powers Agreement: No
- Managed by: Town of Jackson and Police Department
- Board: No
- Annual Budget: \$263,144

- Current Funding Split: – 45% Town and 55% County and others
 - Shelter Fees: \$16,775

Shared - Long Range Planning

- Joint Powers Agreement: No
- Managed by: Teton County
- Board: No
- Annual Amended Budget: \$96,000
- Current Funding Split: – 50% Town and 50% County

Joint Powers Boards

- Jackson-Teton County Joint Powers Museum Board
- Jackson Hole Airport Board
- Town of Jackson-Teton County Joint Powers Recycling and Waste Reduction Board (ISWR)
- Jackson Hole Energy Sustainability Project Joint Powers Board (ECW)
- Jackson Hole Travel and Tourism Joint Powers Board