Regular Joint Meeting

July 6, 2026
1:30 P.M.
County Commission Chambers
Chair: Mark Newcomb

NOTICE: THE VIDEO AND AUDIO FOR THIS MEETING ARE STREAMED TO THE PUBLIC VIA THE INTERNET AND MOBILE DEVICES WITH VIEWS THAT ENCOMPASS ALL AREAS, PARTICIPANTS AND AUDIENCE MEMBERS. PLEASE SILENCE ALL ELECTRONIC DEVICES DURING THE MEETING.

I. ZOOM LINK FOR PUBLIC PARTICIPATION

The Town and County reserve the right to close Public Comment via Zoom at any time. In-person comment will continue to be taken and written comments can always be submitted to Town Council by emailing electedofficials@jacksonwy.gov and to County Commissioners by emailing commissioners@tetoncountywy.gov.

To join, click link or copy it to your browser: https://us02web.zoom.us/j/85360455952

Or join at zoom.com with Webinar ID: **853 6045 5952** or by phone: **+1 669 900 6833**

II. CALL TO ORDER, ROLL CALL, AND ANNOUNCEMENTS

III. PUBLIC COMMENT

This section is reserved for comments on items that are not otherwise included in this agenda. Public comment is limited to 3 minutes. As a general practice, the Electeds will not hold discussion or debate these comments. Nor will they make any decisions presented during this time, but rather refer to staff for follow-up. If you would like to communicate with the Electeds during the meeting, please address them during this open public comment, when public comment is called for on a specific agenda item or send an email to council@jacksonwy.gov and commisioners@tetoncountywy.gov.

IV. CONSENT CALENDAR

A. Meeting Minutes

1. June 1, 2026 Regular Joint Meeting

V. DISCUSSION/ACTION ITEMS

A. START Federal Funding Update (MIke Toronto, 30 mins)

B. Town Proposal to Teton County for Discussion of Future Joint Efforts (Tyler Sinclair, 30 mins)

C. Parks & Recreation Joint Powers Agreement Review (Tyler Florence, 60 mins)

D. Housing Rules & Regulations Biennial Update: Topic Identification (Stacy Stoker & April Norton, 45 mins)

VI. MATTERS FROM COUNCIL, COMMISSIONERS AND STAFF

VII. PROPOSED ITEMS FOR FUTURE JOINT MEETINGS

Aquatics Commissioning Workshop

Transportation Impact & Maintenance Fees

VIII. ADJOURN

Please note that at any point during the meeting, the Chair or Mayor may change the order of items listed on this agenda. In order to ensure that you are present at the time your item of interest is discussed, please join the meeting at the beginning to hear any changes to the schedule or agenda.

JOINT PROCEEDINGS – UNAPPROVED
TOWN COUNCIL AND BOARD OF COUNTY COMMISSIONERS MEETING

JUNE 1, 2026 **JACKSON, WYOMING**

The Jackson Town Council and the Teton County Board of County Commissioners met in a regular joint meeting (JM) at 1:30 p.m. in the Town Council Chambers located at 150 East Pearl Avenue in Jackson. This meeting was held in-person and through the Zoom platform. Upon roll call the following were found to be present:

TOWN COUNCIL: Mayor Arne Jorgensen, Jonathan Schechter, Devon Viehman, Kevin Regan, and Alyson Spery.

COUNTY COMMISSIONERS: Chair Mark Newcomb, Wes Gardner, Luther Propst, Natalia Macker, and Len Carlman.

STAFF: Tyler Sinclair, Lea Colasuonno, Maureen Murphy, Mike Toronto, Mike Moyer, Tyler Florence, Paul Anthony, Kelly Thompson, Susan Scarlata, Michelle Weber, and Riley Hovorka. Via Zoom: Jodi Pond and Roxanne Robinson.

Public Comment. Greg Logan and Jen Hainum made public comment.

Consent Calendar. There was no public comment on the consent calendar. On behalf of the Town, a motion was made by Viehman and seconded by Regan to approve the consent calendar including items A-B as presented with the following motions. On behalf of the County, a motion was made by Macker and seconded by Gardner to approve the consent calendar including items A-B as presented with the following motions.

A. **Meeting Minutes.** To approve minutes from the April 6, 2026 Regular Joint Meeting, April 27, 2026 Special Joint Meeting, April 28, 2026 Special Joint Meeting, May 11, 2026 Special Joint Meeting, and May 12, 2026 Special Joint Meeting.

B. **Consideration of a Contract with Commute with Enterprise for Operation of a Turnkey Vanpool Pilot Program.** To approve the Vanpool Pilot Program Agreement with Commute with Enterprise for operation by START Bus in coordination with the Town/County Joint Transportation Division.

On behalf of the Town, Mayor Jorgensen called for the vote. The vote showed all in favor. The motion carried for the Town.

On behalf of the County, Chair Newcomb called for the vote. The vote showed all in favor. The motion carried for the County.

Fiscal Year 2027 Joint Department/Division Budget Review. Tyler Sinclair, Tyler Florence, Maureen Murphy, and Jodie Pond made staff comment. Council and Commission held discussion with staff.

Council and Commission recessed at 3:01 p.m. and reconvened at 3:10 p.m.

Discussion continued. No motions were made.

Matters from Council, Commissioners and Staff. Council and Commission discussed comments made under public comment regarding detainment and Fire/EMS and Dispatch contracts.

Adjourn – County Only. On behalf of the County, a motion was made by Wes Gardner and seconded by Luther Propst to adjourn. Chair Newcomb called for the vote. The vote showed all in favor. The motion carried for the County. The meeting adjourned at 3:22 p.m.

Adjourn – Town Only. On behalf of the Town, a motion was made by Kevin Regan and seconded by Devon Viehman to adjourn to executive session to consider the selection of a site or the purchase of real estate when the publicity regarding the consideration would cause a likelihood of an increase in price pursuant to Wyoming Statute 16-4-405(a)(vii) and to consider, discuss, and conduct safety and security planning pursuant to Wyoming Statute 16-4-405(a)(vii). Mayor Jorgensen called for the vote. The vote showed all in favor. The motion carried for the Town. The meeting adjourned for the Town at 3:23 p.m.

TOWN OF JACKSON

ATTEST:

____
Arne O. Jorgensen, Mayor

____
Lynsey Lenamond, Deputy Town Clerk

TETON COUNTY

ATTEST:

____
Mark Newcomb, Chair

____

Maureen Murphy, County Clerk

Minutes: rh. Publish JH News & Guide: June 10, 2026

TETON COUNTY WYOMING

BOARD OF COUNTY COMMISSIONERS

TOWN COUNCIL

JOINT MEETING
AGENDA DOCUMENTATION

SUBMITTING DEPARTMENT: START **PRESENTER:** Michael Toronto

MEETING DATE: July 6th, 2026

SUBJECT: START Federal Funding Update

STATEMENT/PURPOSE

The purpose of this item is to provide an update to the Town Council (Town) and Board of County Commissioners (County) on the federal funding situation with START. No action is requested at this time.

BACKGROUND

In early April 2026, START submitted its annual grant application to WYDOT for 5311 (operating) and 5339 (capital) funds.

On May 27th, START and most 5311 subrecipients in Wyoming received a notice from WYDOT stating that we should expect "a general decrease in baseline funding compared to previous years." WYDOT stated that this is due to the complete exhaustion of federal pandemic relief funds and historic state carry over balances.

On June 3rd, START received another notice from WYDOT that they received $14M in funding requests but had $8.5M in 5311 funding available from the FTA.

On June 4th START staff learned that we are receiving significantly less funding than requested and significantly less money than received in FY 26 (see the financial impact section). Overall, when staff submitted our grant application, we were not aware that reductions of this scale would occur. Over the last five years START has received significant funding from WYDOT and we expected the same this year.

From June 16th to the 18th I was in Casper, WY for the Wyoming Transit Association Conference (WYTRANS). At the conference all Local Transit Agencies (LTAs) were informed that for the next three years we should expect this same level of reduced funding. At the conference we did not receive further clarification as to why this reduction occurred.

On June 25th the START board met to review cost cutting and revenue generating scenarios prepared by Staff. The START board will meet again in July to make a final recommendation and to prepare information for public comment in August. Per START's policies, any change in service over 25% requires public comment.

Since staff learned of the budget shortfall, the following efforts are underway to secure additional funding:

- An advocacy letter was produced by the Wyoming Transit Advisory Committee (WyTAC). This letter requests that the Wyoming Transportation Commission, the governing body over WYDOT, consider a one-time appropriation of funds to hold LTAs over for another FY. This one-time allocation will give agencies time to find additional funding or make appropriate cuts under a more reasonable time frame.
    - Dr. Charlotte Frei attended the last WYDOT Commissioner meeting to provide comments and answer questions regarding the WyTAC letter – she is a signatory on the letter and on WyTAC.

- An advocacy letter is being produced from the WYTRANS Board. I am a member of this board and this Board represents all LTAs in Wyoming. This letter makes a similar request to the WyTAC letter for a one-time appropriation of funds from the state. This letter also requests that WYDOT form a committee to explore the use of state funds for the next three years until Federal dollars are increased. This letter also provides statements from several transit agencies showing the impact these cuts will have.
- I met with administrators from the City of Driggs, Doug self – City Administrator and Jayde Krueger – City Economic Director. I met with them to explore the possibility of accessing local funds from the City of Driggs for the Commuter route from Teton County, ID. I do not anticipate any local funding from the City of Driggs. Per a comment made by Jayde Krueger in the START Board meeting on the 25th, getting employees to work in Jackson is not one of their priorities.
- I am working with the Town's grant contractor, Sustainable Strategies, to explore other grant opportunities. This effort is still underway – currently no grants have been identified.
- Staff are reviewing the service contracts with TVA and JHMR. The TVA contract is pass based and will not be impacted unless the price of seasonal passes increases. However; in our contract with JHMR they receive a reduction in their payment to START based on the federal dollars START receives. Due to this decrease in federal dollars our invoice to JHMR next year will most likely increase. However, if we reduce service that would also reduce the overall amount that staff would invoice to JHMR.
- The Travel and Tourism Board provided grant funding to supplement the airport shuttle. This type of funding is not always available; however, they will know in July if it is. Staff will explore this option further.

ANALYSIS

The immediate challenge is significant but manageable with the right combination of service adjustments, revenue increases, and advocacy success. The longer-term challenge is more serious: WYDOT has indicated that this reduced funding level should be expected for the next three years. If service costs continue to rise, fuel, parts, labor, and additional local or alternative funding is not secured, further reductions will be required beyond what is identified today even after these initial adjustments are made.

If additional funding is not secured this FY, the START budget will need to be reduced by $1,517,649. Staff and the Board have identified nine cost-reduction scenarios that are currently under active review. Most or all of these will likely need to be implemented if federal funding does not improve:

- Reduce the Town Shuttle service between 10 AM and 2 PM from 3 to 2 buses.
- Reduce the Town Shuttle and Teton Village Service after 8 PM.
- Reduce the Town Shuttle service on Sundays to 2 buses during the day and 1 bus after 7 PM.
- Reduce the Teton Village Express service in the Winter season between 10 AM and 2 PM and after 8 PM.
- Reduce the Commuter service during the week from 3 round trips to 2 round trips each day.
- Reduce the Commuter Service on Friday from 3 round trips to 2 round trips.
- Reduce On-Demand to only operate during peak hours.
- Reducing administrative costs such as professional services, advertising, and recruitment.
- Reducing capital projects such as cutting our upcoming bus delivery from 6 to 4 and delaying the upgrade of the wash bay. Reducing capital project expenditures will free up local matching dollars for operating costs.

Staff and the START Board are exploring the following revenue generating options:

- Increasing the fare on On-Demand from $1 to $2.
- Charging a fare for rides from Stilson to the Village – currently these rides are free.

COMPREHENSIVE PLAN ALIGNMENT

START's transit services connect directly to multiple Comprehensive Plan goals. Policy 7.1.c calls for increasing the capacity for use of alternative transportation modes. Policy 7.1.d calls for discouraging single-occupancy vehicle use. A significant reduction in START service would create direct tension with both of these adopted goals and would affect the Town's and County's ability to implement the Comprehensive Plan's transportation vision. Staff notes this connection for the joint boards' awareness, recognizing that transit service levels are a Comprehensive Plan implementation question as much as a budget question.

STAKEHOLDER ANALYSIS

The stakeholders most directly affected by START service reductions are the workers who rely on transit to commute to jobs in Jackson, many of whom live in Teton County, Idaho and surrounding communities, as well as visitors who use the system to access Teton Village and the broader resort area. Businesses in the hospitality, food service, and retail sectors that depend on employee transit access are also significantly affected. Any service reductions will require public comment before implementation under START's policies, which will provide an opportunity for formal stakeholder input.

FISCAL IMPACT

The following is a breakdown of the financial impact of these funding reductions:

- In Federal Fiscal Year (FFY) 26 we received $4.9 M in federal funding.
- For the upcoming FFY 27 START Requested $5.9M
    - This was for possible expansion of the commuter route, On Demand, and other anticipated service increases from the TDP.
    - We apply for this grant before Town and County budgets are decided on. When we request federal dollars, we request what we strive to get in the budget.
- WYDOT awarded START close to $3.4M for FFY 27.
- To maintain current local funding and service levels, START's budget is approximately $1.5M over budget.

STAFF IMPACT

START staff have spent approximately 100+ hours in the last three weeks reviewing the budget, creating cost-cutting scenarios, and engaging in advocacy efforts to secure more funding. Over the course of the next three months, staff will spend an additional 200+ hours finding funding opportunities, continue to explore cost cutting scenarios, preparing materials for public input in August, and prepare materials for the Joint Town and County to approve a new budget and service plan in September.

LEGAL REVIEW

Not Applicable

ATTACHMENTS

WYTRANS Letter
WyTAC Letter

RECOMMENDATION

None

SUGGESTED MOTION

None

To: Wyoming Transportation Commission; WYDOT Director Darin Westby
From: Wyoming Public Transit Association (WYTRANS) Board
CC: Governor Mark Gordon, Wyoming County Commissioners Association, Wyoming Association of Municipalities
Re: Request for One-Time Bridge Funding for FY2027 Public Transportation Services

June 24, 2026

Dear Wyoming Transportation Commissioners:

Request

On behalf of the members of WYTRANS and all local transit agencies (LTA) in Wyoming, we respectfully request consideration of a one-time appropriation of $3,200,906 from an appropriate source, and, if needed, a request to the Legislative Stabilization Reserve Account (LSRA), to support Wyoming's 37 public transportation providers during Federal Fiscal Year 2027, beginning October 1, 2026. The $3,200,902 is the amount that LTA in Wyoming are having to come up with to avoid any service cuts this next fiscal year.

Roughly 20 years ago, this same board worked with the state to secure additional funding for transit, this funding is still available to us today. That additional funding has been a great help to the success of transit across the state. On Behalf of the members of WYTRANS and all LTAs in Wyoming, we request a committee be formed prior to the next legislative session to explore state and local funding solutions to bridge this gap until federal funds are increased.

Justification

Recently, many transit agencies in the state of Wyoming were notified of major cuts to their anticipated funding. For the last 4 to 5 years many transit agency in Wyoming has received increased funding from the FTA passed through and administered by WYDOT's Office of Local Government Coordination. On June 4th every agency received their funding allotment from WYDOT, and the amounts were drastically less than expected and what was requested. The awards this year were 20% to 50% less than in previous years. This reduction in funding will drastically reduce transit service levels across the state. These cuts came as a surprise and were not anticipated back when grant applications were submitted to WYDOT in April. Each agency prepared their FY-2027 budgets and funding requests based on their funding allotments last year. Now, agencies are having to scramble to re-create their budgets and cut service by the end of June.

Therefore, this request is intended to serve as a bridge funding strategy given the uncertainty surrounding future federal transportation funding and funds administered by the Office of Local Government Coordination. The two requests would allow Wyoming's transit providers to maintain essential services at existing levels at least through FY2027 while providing time to explore new funding options and or prepare for potential changes associated with the next federal transportation reauthorization cycle.

Impacts

Public transportation in Wyoming provides far more than mobility. These services connect seniors to medical appointments, individuals with disabilities to employment and community activities, veterans to healthcare services, tourists to destinations, and rural residents to essential services. For many communities, public transportation is a lifeline that supports independence, health, quality of life, community connections, local economies, and making living in rural Wyoming possible. Public transit keeps people connected to their roots, their land, their heritage, and their ability to live independently.

Without the additional funding being requested, Wyoming's many transit providers face significant reductions compared to FY2026 funding levels. These reductions are expected to result in decreased service levels across the state, largely impacting seniors, individuals with disabilities, and rural people. These transit agencies will be forced to eliminate routes, layoff employees, reduce operating hours, defer capital investments, or curtail services that communities have come to depend upon. Smaller providers, with only a handful of employees and vehicles, may be forced to close their doors altogether. This funding reduction will set agencies back significantly. As an appendix to this letter, the WYTRANS Board has provided statements from providers around the state to show some of the impacts that these unexpected cuts will have.

We believe a one-time 'bridge strategy' is a prudent use of reserve funds, it provides a **deliberate transition period** that allows providers, local governments, healthcare organizations, and community partners to evaluate future funding needs and develop sustainable solutions should federal funding levels decline again in FY2028 and beyond. Right now, there is no time or space to respond adequately to these sudden reductions. By preserving service levels in FY2027 (October 1, 2026 - September 30, 2027) while communicating the likelihood of reduced funding beginning October 1, 2027, communities will have an additional year to adjust budgets, pursue local partnerships, identify supplemental funding sources, and prioritize services in a thoughtful and orderly manner – in other words, they can maintain institutional capacity and existing services while preparing for an uncertain future.

Wyoming has consistently sought to maximize the value of federal investments for the benefit of its residents and use its fair share of federal resources to strengthen communities and support critical infrastructure. Wyoming's network of 37 public transportation providers delivers millions of annual passenger trips connecting seniors, individuals with disabilities, veterans, workers, tourists, and rural residents to medical care, employment, nutrition programs, education, other essential services, and recreation. These providers leverage federal, state, local, and nonprofit funding sources to deliver mobility services in communities throughout Wyoming, many of which have few or no transportation alternatives available.

Purpose

We respectfully request your consideration of this one-time appropriation from an appropriate source, and, if needed, a request to the LSRA, to provide stability during FY2027. This will position Wyoming communities for a successful transition as future federal funding levels become clearer in the next transportation reauthorization. We request you also consider the formation of a committee to explore ongoing funding options from the state.

An indication of your support for this request is needed prior to September 1, 2026 so agencies can allocate or reallocate resources as needed.

Thank you for your consideration and your continued support of Wyoming's transportation system and the residents who depend upon it.

Sincerely,

Wyoming Public Transit Board
Paul Kunkel
Randy Firnekas
David French
Mike Toronto
Erin Johnson
Trenda Moore
Dwane Pacheco
Linda Cockett

Agency Statements

Pine Bluffs Senior Center – Pine Bluffs, WY

As a small rural transit agency, our service provides vital 40-mile trips to Cheyenne for a dozen elderly clients and other local citizens, helping our community stay independent and connected to essential services. These funding cuts directly threaten the livelihoods of our two dedicated transit employees and leave us unable to address our critical equipment risk – we operate with only one reliable vehicle and an aging second vehicle that could fail any day. Ultimately, any reduction in our 5311 allotments will sever a vital lifeline for our vulnerable residents who have no other options for traveling to and from Cheyenne.

-Alisha Michaud, Director

High County Senior Citizens Center – Dubois, WY

The cuts may force us to discontinue service entirely, and we are the only public transit within 80 miles for veterans, people with disabilities, senior citizens, low-income families, and the public. The funding cuts halt our attempt to expand services and increase revenue with our new bus, as recently allocated funding won't cover current services.

-Melissa Claar, Program Director

Cody Council on Aging/Cody Senior Center – Cody, WY

The Cody Senior Center provides the ***only*** public transportation for the City of Cody. In addition to Seniors and disabled people, we transport children (preschools, summer activity programs) and non-seniors at a low or no cost. We have been tightly operating using the WYDOT funding we receive. We transport our clients to life saving medical service and social programs that provide a necessary benefit and quality of life. Instead of the expansion we were budgeting for, due to a large increase in ridership, it looks like we will have to reduce our program by at least half with no replacement resources for our community that relies on us.

-Stephanie Week, Executive Director

Southern Teton Area Rapid Transit (START) – Jackson, WY

As a result of the lost funding, Southern Teton Area Rapid Transit (START) will be looking to reduce or scrap On Demand services (serving over 160,000 riders), seasonal service to the resorts (over 500,000 riders), and parts of its commuter service (serving 50,000 riders living outside Jackson). As a result, people will lose access to jobs, affordable housing, medical care, grocery services, and schools; this may result in increased traffic, increased unemployment, increased stress on the school transit system, compounded by greater wear and tear on already aged infrastructure. In FY 26 we received $4.9M in FY 27 are receiving $3.3M - this short fall sets us back 4 years and reduces what we've work hard to grow.

-Michael Toronto, Director

South Big Horn Senior Citizens – Greybull, WY

With the budget cuts, we will have to find another source to pay for part of our fuel and all of the administrative costs; which includes vehicle insurance and drug and alcohol testing and a portion of our vehicle maintenance costs. The funding amount just barely leaves us with enough for drivers' salaries and a portion of our fuel costs. Here's hoping that we don't have any major vehicle repairs.

-Cynthia Johnson

Wind River Transportation Authority – Riverton, WY

Wind River Transportation Authority received a 24.56% reduction in FY27 5311 funding, reducing our allocation by approximately $240,000 at the same time our system is absorbing expanded demand response service, the Riverton Senior Center transit integration, and growing countywide ridership demand. Without restored or increased support, WRTA will be forced to evaluate reductions to fixed-route, on-demand, SafeRide, and regional connectivity services across Fremont County, directly affecting seniors, workers, students, people with disabilities, and residents relying on public transportation for medical care, employment, groceries, education, and essential services. These cuts would undermine recent local efficiency efforts that have reduced duplication and expanded service access, while pushing rural residents back toward isolation, missed care, and transportation insecurity.

-Tim Nichols, Director

STAR Transit – Rock Springs, WY

Despite a remarkable **35% increase in ridership** for 2025–2026, the Sweetwater County Transit Authority is facing drastic funding reductions. Cutting resources during record growth creates a destructive cycle: we are forced to scale back our vital **door-to-door transit services**, leaving homebound residents without direct access to life-sustaining medical care, groceries, and employment. This forced reduction will artificially lower future ridership, triggering further state funding penalties. We urgently request a re-evaluation of this allocation to protect our community's most vulnerable citizens.

-Dwane Pacheco, Director

Goose Creek Transit – Sheridan, WY

With the proposed state funding cuts, Goose Creek Transit may be forced to reduce Demand Response and Fixed Route services, including possible reductions to hours of operation. These changes would have a serious impact on the 5,000+ rides we provide each month, especially for older adults, individuals with disabilities, and residents who rely on ADA-accessible transportation. In a community with a significant and growing senior population, along with many residents who rely on ADA-accessible transportation, reductions to service could affect access to medical appointments, employment, groceries, social connection, and other essential needs. For many riders, Goose Creek Transit is not simply a convenience, it is a vital connection to health, independence, safety, and quality of life. As a nonprofit organization, these reductions would also place additional strain on local partners, including the city, county, and donors, as we work together to meet the transportation needs of Sheridan County residents.

-David French, Transportation Manager

<u>University of Wyoming – Laramie, WY</u>
At the University of Wyoming, a funding reduction of this magnitude would likely result in the elimination of the Link route, a critical partnership service between UW and the City of Laramie that provides approximately 60,000 passenger trips each year. Riders depend on this service to access jobs, educational opportunities, grocery stores, medical appointments, and other essential destinations. Eliminating the Link route would disproportionately impact those with limited transportation alternatives and weaken the connection between the University and the community it serves. Additionally, these funding reductions would effectively return UW's transit funding levels to those experienced prior to FY2019, erasing years of progress and investment in maintaining and expanding mobility services for the Laramie community.

-Paul Kunkel, Director Transportation Services

<u>Goshen County Senior Friendship Center – Torrington, WY</u>
We are the only transit entity that provides public transportation in Goshen County. With these cuts, we may have to decrease our service hours and limit the number of out-of-town rides to medical appointments. This will bring great harm to our senior clients who need dialysis or specialists that are not available in our communities. This will also impact those seniors and other citizens from getting to in-town medical appointments, pharmacies, grocery stores, employment, and education. Transit operations are a vital necessity for our community members to access basic needs.

-Linda Cockett, Executive Director

<u>Rendezvous Pointe – Pinedale, WY</u>
A 15% budget cut to the Rendezvous Pointe transportation program (dropping from $59,000 to $50,000) creates a direct loss of $9,000 to our operational budget. Because Rendezvous Pointe functions as a public transit service backed by WYDOT, this structural shortfall impacts our operational capability, service deliveries, and financial matching dynamics. The Rendezvous Pointe Transportation Services program is built around keeping Pinedale seniors and disabled community members independent. This $9,000 deficit may force constraints on our already paired-down offerings (medical care, grocery services, and trips to/from social events).

-Katie Lane, Executive Director

To: Wyoming Transportation Commission
From: Wyoming Transit Advisory Committee (WyTAC)
CC: Governor Mark Gordon, Wyoming County Commissioners Association, Wyoming Association of Municipalities
Re: Request for One-Time Bridge Funding for FY2027 Public Transportation Services

June 9, 2026

Dear Wyoming Transportation Commissioners:

On behalf of the Wyoming Transportation Advisory Committee (WYTAC), we respectfully request consideration of a one-time appropriation of $5,785,000 from an appropriate source, and potentially via a request to the Legislative Stabilization Reserve Account (LSRA), to support Wyoming's 37 public transportation providers during Federal Fiscal Year 2027, beginning October 1, 2026.

This request is intended to serve as a bridge funding strategy given the uncertainty surrounding future federal transportation funding. The requested appropriation would allow Wyoming's transit providers to maintain essential services at existing levels through FY2027 while providing state and local partners time to prepare for potential changes associated with the next federal transportation reauthorization cycle. The Wyoming Transit Advisory Committee met recently and voted on an allocation for an estimated $7,586,125 of Federal 5311 funds. Several members of the committee expressed concerns about this FY2027 funding amount compared to prior years' (FY24-FY26) funding levels, and we wonder whether there could be opportunities to provide bridge funding to give agencies adequate preparation time.

Public transportation in Wyoming provides far more than mobility. These services connect seniors to medical appointments, individuals with disabilities to employment and community activities, veterans to healthcare services, and rural residents to essential destinations that would otherwise be inaccessible. For many communities, public transportation is a lifeline that supports independence, health, quality of life, and community connections. STAR Transit reported that 87.7% of riders feel less lonely when they use transit, underscoring that reliable transportation has far-reaching impacts on communities.

Without additional funding, Wyoming's many transit providers face significant reductions compared to FY2026 funding levels. These reductions are expected to result in decreased service levels across the state, particularly affecting seniors, individuals with disabilities, and rural communities. Providers will be forced to eliminate routes, reduce operating hours, defer capital investments, or curtail services that communities have come to depend upon. Smaller providers, with only a handful of employees and vehicles, may be forced to close their doors altogether. This funding reduction will set agencies back significantly, and it will take many years to recover the institutional capacity that they have steadily built.

We believe a one-time 'bridge strategy' is a prudent use of reserve funds. Rather than creating a long-term obligation, it provides a **deliberate transition period** that allows providers, local governments, healthcare organizations, and community partners to evaluate future funding needs and develop sustainable solutions should federal funding levels decline in FY2028 and beyond. This approach would also allow WYDOT to provide advance notice to providers regarding potential future funding reductions. By preserving service levels in FY2027 (October 1, 2026-September 30, 2027) while communicating the likelihood of reduced funding beginning October 1, 2027, communities have an additional year to adjust budgets, pursue local partnerships, identify supplemental funding sources, and prioritize services in a thoughtful and orderly manner – in other words, they can maintain institutional capacity and existing services while preparing for an uncertain future.

Wyoming has consistently sought to maximize the value of federal investments for the benefit of its residents and use its fair share of federal resources to strengthen communities and support critical infrastructure. Wyoming's network of 37 public transportation providers delivers millions of annual passenger trips connecting seniors, individuals with disabilities, veterans, workers, and rural residents to medical care, employment, nutrition programs, education, and other essential services. These providers leverage federal, state, local, and nonprofit funding sources to deliver mobility services in communities throughout Wyoming, many of which have few or no transportation alternatives available.

We respectfully request your consideration of this one-time appropriation from an appropriate source, and, if needed, a request to the LSRA, to provide stability during FY2027 and position Wyoming communities for a successful transition as future federal funding levels become clearer in the next transportation reauthorization. We also wonder whether there are opportunities to leverage 'carry-over' funds, whether from 5311 or other state sources in FY2026, to support the full FY2027 requests from transit agencies statewide.

An indication of your support for this request is needed prior to September 1, 2026 so agencies can allocate or reallocate resources as needed.

Thank you for your consideration and your continued support of Wyoming's transportation system and the residents who depend upon it.

Sincerely,

Ann Clement

Charlotte Frei

Ann Clement, Wyoming 211

Charlotte Frei, PE

TETON COUNTY WYOMING
BOARD OF COUNTY COMMISSIONERS

TOWN COUNCIL

JOINT INFORMATION MEETING
AGENDA DOCUMENTATION

SUBMITTING DEPARTMENT: Town Administration **PRESENTERS**: Tyler Sinclair

MEETING DATE: July 6, 2026

SUBJECT: Town Proposal to Teton County for Discussion of Future Joint Efforts

STATEMENT/PURPOSE
The purpose of this meeting is for the Town Council to present a proposal to Teton County for discussion of future joint efforts.

BACKGROUND/ALTERNATIVES

The Town of Jackson and Teton County have built one of the strongest intergovernmental partnerships in the nation, and it is from that foundation that the Town is initiating this proposal to discuss the future of joint service provision and funding going forward. Any sustainable path forward for either organization requires an honest conversation about how these shared services are funded.

The Town has been developing a strategic budgeting approach to ensure long-term financial sustainability for the organization and community. The findings are significant: our annual expenditures currently exceed annual revenues, and expenditure growth is outpacing revenue growth. Without a deliberate strategy, this gap will continue to widen.

A key component of the Town's overall budget is the joint departments we share with Teton County; the number of employees and funding of our joint departments is equal to the Town's total number of employees and our General Fund. Any sustainable path forward requires an honest conversation between our two organizations about how we fund these shared services going forward, and whether there are revenue opportunities we should be pursuing together on behalf of our entire community.

Through our strategic budgeting initiative, the Town has reviewed all current and desired future expenditures along with existing and available revenue sources to determine a strategy to move forward. Two key components the Town has identified are future funding of joint departments and the potential for adding additional revenue to meet current and future needs, potentially through the consideration of a 6th cent of General Revenue of Sales Tax.

Now that Town have completed our initial work we would like to initiate discussion with Teton County regarding these joint topics. To structure that conversation, the Town has developed the following discussion points:

- Invite joint discussion on establishing an overall goal to consider adding new additional revenue along with consideration of our current mix of revenue sources to determine the best approach to meet our future community needs. Consider expanding, diversifying and/or changing the mix of revenue sources.
- Jointly consider, discuss, and decide upon terms and conditions for the use of the 6th and 7th cents of Sales Tax, including Specific Purpose, and/or General use, including what funds should be used for, what entities can access these funds and for what purpose.
- Jointly consider placing a General Penny of Sales Tax as an initiative on the ballot in the November 2028 Election.

- Suggest we discuss revising the 2024 Joint Funding Memorandum of Understanding (MOU), including the timing and funding split through the 2028 Election.
- Suggest we jointly agree to pause discussion of all departments and efforts listed in the MOU until after the 2028 Election.
- Propose to engage a neutral third-party facilitator to lead a dialogue on the above topics potentially at a separate Town/County retreat.
- Commit to taking the time both parties need to consider this topic.

The Town goal with these discussion points is to provide a starting point for a strategic discussion regarding the future funding of local government to meet the needs of our entire community and our individual organizations. Town looks forward to discussing this item with the County to determine the best path forward for our two organizations and our shared community.

COMPREHENSIVE PLAN ALIGNMENT

To successfully implement the Comprehensive Plan, the Town Council and County Commission must set priorities, be strategic, and be disciplined. Chapter 8 - Quality Community Service Provision calls for "Timely, efficient and safe delivery of quality services and facilities in a fiscally responsible and coordinated manner."

STAKEHOLDER ANALYSIS

All residents of Teton County. The funding decisions that emerge from this conversation will affect service levels, tax structures, and the long-term sustainability of local government for the entire community.

FISCAL IMPACT

Fiscal impact varies based on direction received today. No financial commitments are made by either party today.

STAFF IMPACT

Town staff have 40 hours on this initiative.

LEGAL REVIEW

N/A

ATTACHMENTS

None

RECOMMENDATION

None at this time

SUGGESTED MOTION

None at this time.

TETON COUNTY WYOMING

BOARD OF COUNTY COMMISSIONERS

TOWN COUNCIL

JOINT MEETING
AGENDA DOCUMENTATION

SUBMITTING DEPARTMENT: Town/County Administration **PRESENTER**: Jodie Pond & Tyler Sinclair

MEETING DATE: July 6, 2026

SUBJECT: Parks and Recreation Joint Powers Agreement Review

STATEMENT/PURPOSE
The purpose of this item is to provide the Town Council (Council) and Board of County Commissioners (BCC) with overview of the current Joint Powers Agreement for Parks and Recreation, a comprehensive cost-of-service analysis for the Parks & Recreation Department and alternatives for joint funding.

BACKGROUND/ALTERNATIVES
At the February 2, 2026, Joint Meeting staff provided background information, analysis, alternatives and answered questions from the Joint Boards regarding the Parks and Recreation Joint Powers Agreement, with no action taken. The purpose of the meeting was to gain a common understanding of the topic and associated alternatives.

The Town of Jackson and Teton County have cooperated for many decades to efficiently provide coordinated services, including Parks & Recreation.

The Town of Jackson and Teton County entered into a Joint Powers Agreement in March 2016 for 10 years for the purpose of establishing the Teton County/Jackson Parks and Recreation Department and Teton County/Jackson Parks and Recreation Advisory Board, see attached.

Up until January 2025, funding for the department was split by the Town of Jackson and Teton County based upon the percentage of the most current census data utilized by the State of Wyoming in making sales tax distributions to the Town of Jackson and Teton County.

The current funding split for the department is governed by a July 2024 Joint Funding Memorandum of Understanding (MOU) between the Town and County that adjusted the joint funding ratio from a 54/46 split to a 62/38 split with 62% attributed to Teton County and 38% attributed to the Town of Jackson with certain caveats and conditions. The MOU states that:

The change in joint funding for both operations and capital shall be phased in over a 3-year period. Specifically, the joint funding split for both operations and capital shall change from 54/46 to 57/43 with 57% attributed to Teton County and 43% attributed to the Town of Jackson beginning on July 1, 2025, and then an increase from 57/43 to 60/40 with 60% attributed to Teton County and 40% attributed to the Town of Jackson beginning on July 1, 2026. And then an increase from 60/40 to 62/38 with 62% attributed to Teton County and 38% attributed to the Town of Jackson beginning on July 1, 2027.

The MOU further states that:

The Town of Jackson and Teton County will revise the governance of jointly funded governmental functions beginning discussion in January 2025. This could include ideas such as creating independent agencies, fees for services, splitting departments, etc. All revised governance would be effective July 1, 2027, or sooner if the parties can come to agreement. If agreement cannot be made on governance prior to January 1, 2031, then the funding split for joint funding for both operational and capital shall revert on July 1, 2031 to the use of the tax division as directed in Wyoming Statute §39-15-211(a)(i)(B)(I) and (II), specifically (I) to the county in the proportion the population of the county situated outside the corporate limits of its cities and towns bears to the total population of the county; and (II) to the incorporated cities and towns within the county in the proportion the population of each city or town bears to the total population of the county.

The Joint Parks and Recreation department total budget and divided by operations and capital for the previous 10-year period including year over year percentage growth is shown as follows:

Budget	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Operating	4,937,643	5,137,970	5,496,598	6,953,864	5,121,037	5,065,148	6,498,942	6,645,716	8,516,255	8,827,887
Capital	5,331,607	5,656,080	3,569,868	3,003,648	778,749	961,724	20,205,675	20,243,775	3,455,250	1,002,599
Total	10,269,250	10,794,050	9,066,466	9,957,512	5,899,786	6,026,872	26,704,617	26,889,491	11,971,505	9,830,486

Staff notes that the recreation center expansion over the previous 3 years has resulted in significant impacts on the overall budget in terms of revenue, operations and capital.

ANALYSIS

Parks and Recreation staff have conducted a review of the cost allocation methodology to ensure fiscal transparency. This analysis focuses on allocating costs by jurisdiction/location of service provision to compare our current split to objective, service-based indicators. Consistent with other joint departments, the Town and County have expressed interest in periodically reviewing whether cost sharing reflects how services are delivered and who benefits from them.

For fiscal year 2026, the net operating cost for the Parks & Recreation department is approximately **$4.7 million**. The analysis compared three primary funding scenarios:

Funding Model	Town %	Town $	County %	County $
FY2026 Split*	43%	$2,009,935	57%	$2,664,333
Jurisdictional Cost of Service	56%	$2,600,184	44%	$2,074,084
Population-based Split	46%	$2,150,163	54%	$2,524,105

**pursuant to Joint Funding MOU, the split for FY27 is 60/40*

Jurisdictional cost of service was calculated based on parks service delivery by jurisdiction and recreation services by population allocation (residency data unavailable for recreation users). Please see the presentation attached as further background.

- **Parks Division Specifics:** Net cost for the Parks Division is **$2,757,498**. Notable jurisdictional variances exist in service delivery: for example, the Town carries 100% of costs for Sidewalks and Right-of-Ways, while the County carries 100% for Snake River Management. The jurisdictional net cost for the Parks Division alone reflects a 62% Town and 38% County split.

- **Capital Outlook** The proposed FY27-31 capital budget is approximately **$19,878,000**. Under the current split, the Town would contribute $8,547,540 while the County would contribute $11,330,460. If a jurisdictional infrastructure split combined with a 56/44 Rec Center split is utilized, the Town would contribute $10,992,160 and the County would contribute $8,885,840.

It is important to recognize that the fiscal impact of a jurisdictional capital split is highly variable and dependent upon the specific projects the elected bodies choose to prioritize in the Capital Improvement Plan (CIP). Because infrastructure costs are tied to fixed locations, the total funding obligation for each entity will shift annually based on the geographic distribution of that year's active projects.

In addition, and including the analysis and alternatives provided above, Parks and Recreation staff previously provided the following alternative funding scenarios for possible consideration by the Boards at the February Joint Meeting for consideration:

- **Alternative 1: Joint Funding MOU**
  - 62/38: split 62% to Teton County and 38% to the Town of Jackson
- **Alternative 2: Census Split**
  - 54/46: split 54% to Teton County and 46% to the Town of Jackson
- **Alternative 3: Jurisdictional Cost of Service**
  - 44/56: split 44% to Teton County and 56% to the Town of Jackson; including an average of Parks and the Rec Center

In addition, staff provide the following additional alternatives for consideration by the Boards:

- **Alternative 4**
  - Recreation Center could operate as an "enterprise" fund including both capital and operations with revenues and expenditures separated out from all other Parks and Rec activities, the Town and County would split the remaining balance pursuant to census population, or another agreed upon split
  - Parks would be split by census population or another agreed upon split; with individual Town and County operations divided first by jurisdiction; i.e. Town: right of way (sidewalks, grass strips, etc.) facilities, garbage, etc., County: River Management, Facilities, etc.
- **Alternative 5**
  - Jurisdictional Cost of Service for Parks: 38/62: split 38 to Teton County and 62 to the Town of Jackson; with capital split by jurisdiction
  - Recreation Center could operate as a "enterprise" fund including both capital and operations with revenues and expenditures separated out from all other Parks and Rec activities, the Town and County would split the remaining balance pursuant to census population, or another agreed upon split
- **Alternative 6**
  - Town and County separate into individual Parks and Rec departments for all operations and capital
  - Recreation Center could operate as a "enterprise" fund including both capital and operations with revenues and expenditures separated out from all other Parks and Rec activities, the Town and County would split the remaining balance pursuant to census population, or another agreed upon split; or the Rec Center could be funded solely by the County or Town

Previous discussion by the Boards included the following areas for consideration:

- Should Operations and Capital be funded the same or differently?
- Should existing facilities versus new facilities be funded the same or differently?
- Should the jurisdictional location of facilities be considered in future funding or not?
- Should jurisdictional usage of facilities and programs be considered in future funding or not?
- Other

Staff notes that similar to the Fire/EMS Joint Powers Agreement discussion and option for the Boards to consider is to extend the current JPA for one (1) year to allow additional discussion and consideration.

Governance: Staff recommend and find that discussion of governance of the joint department between the Town and County be deferred until after a discussion and/or agreement has been determined on how to jointly fund the department. Staff find that the overall governance referred to in the joint funding MOU was related to potential changes to the overall funding and thus should be addressed once joint funding has been addressed. Separately, staff do not recommend that the governance role of the Parks and Recreation Board be discussed at this time. Should the Parks and Recreation Board and/or Town and County choose to pursue this topic it should be addressed at a later date once the Joint Powers Agreement has been resolved.

COMPREHENSIVE PLAN ALIGNMENT

The review and update of this joint agreement is consistent with Section 8: Quality Community Service Provision goal to:

Timely, efficiently and safely deliver quality services and facilities in a fiscally responsible and coordinated manner.

In addition, Section 8: Quality Community Service Provision provides policy direction on this topic as follows:

Policy 8.1.e: Budget for service delivery Budgeting allows for an annual commitment to service delivery objectives. Each year, the Town and County will evaluate service delivery objectives during the budgeting process, make appropriate modifications to the delivery approach, and affirm the desired service level with the appropriate amount of funding. Without adequate funding, even the most thoughtful and strategic approach will fall short of its objectives, so a careful budgeting process is essential.

STAKEHOLDER ANALYSIS

All residents and visitors to the Town and County are stakeholders in delivery, funding, and governance of government services.

FISCAL IMPACT

To be determined.

STAFF IMPACT

Staff have spent approximately 40 hours conducting a comprehensive cost-allocation review and preparing the resulting analysis for the Council and BCC.

LEGAL REVIEW

None at this time

ATTACHMENTS

2016 Parks and Recreation Joint Powers Agreement
Memorandum of Understanding Joint Funding Between the Town of Jackson and Teton County
2026 Parks & Recreation Joint Powers Funding Assessment

RECOMMENDATION

Town and County staff have not made a joint or individual recommendation on this policy issue.

SUGGESTED MOTIONS

Option 1
I move to direct staff to prepare a revised Parks and Recreation Joint Powers Agreement for consideration at a future meeting with future funding determined as follows:

- Rec Center: Capital & Operations
- Parks: Capital & Operations
- Other

Option 2
I move to direct staff to prepare a one (1) year extension to the existing Parks and Recreation Joint Powers Agreement for consideration at a future meeting.

THE TOWN OF JACKSON AND TETON COUNTY JOINT POWER AGREEMENT FOR PARKS AND RECREATION AND AGREEMENT ESTABLISHING THE TETON COUNTY/JACKSON PARKS AND RECREATION DEPARTMENT AND TETON COUNTY/JACKSON PARKS AND RECREATION ADVISORY BOARD

This agreement is made and entered into to be effective as of the 14th day of March, 2016, by and between the Town of Jackson, Wyoming, a Municipal Corporation of the State of Wyoming, hereinafter referred to as "Town", and Teton County, Wyoming, a duly organized county of the State of Wyoming, hereinafter referred to as "County."

WITNESSETH:

WHEREAS, Wyoming Statute §16-1-105 Joint Agreements allows for two (2) or more agencies to enter into agreements with each other for joint or cooperative action; and

WHEREAS, this Joint Power Agreement is created pursuant to W.S. §16-1-105 and it is specifically recognized that this agreement does not create a separate legal entity, nor is this agreement created or governed by W.S. §16-1-106 Joint Powers Boards; and

WHEREAS, Teton County and the Town of Jackson (hereinafter referred to as "Parties") have determined that there is a need within Teton County and the Town of Jackson for a system of parks and recreation facilities, which shall be encompassed in a Parks and Recreation Department (hereinafter referred to as the Department); and

WHEREAS said Department shall have an advisory board to oversee the responsibilities of the Department; and

WHEREAS, in furtherance of meeting this need in accordance with statutory authorization, the Town and County are expending funds and assisting in the support of system of parks and recreation; and

WHEREAS, the Town and County formerly operated the Parks and Recreation Department under the *1999 Agreement (Parks and Recreation Department)* and then the January 28, 2004 Joint Powers Agreement, which included an Amendment #1 entered into June 6, 2011, and an Amendment #2 entered into on December 10, 2012; and

WHEREAS, Joint Powers Agreements need to be updated every 10 years.

NOW THEREFORE, it is hereby resolved by the Town and County in separate meetings duly assembled, and in consideration of the foregoing and of the cooperation to be had between the parties and the performance of the promises contained herein, and the parties hereto agree as follows as follows:

1. **Purpose.** The purpose of this agreement is to jointly provide for a system of public parks and recreational facilities within Teton County and the Town of Jackson, which shall be called the Teton County/Jackson Parks and Recreation Department, and which is to be overseen by the Teton County/Jackson Parks and Recreation Advisory Board, (hereinafter referred to as the Board). The Board shall be an advisory board to the parties and is specifically not a joint powers board, and no separate legal entity is created by this agreement.

2. **Duration.** This agreement shall commence on the date of approval by the Wyoming Attorney General, following the adoption and approval of this agreement by both parties hereto, and shall terminate ten (10) years from said date of adoption and approval, unless sooner terminated or extended as hereinafter provided.

3. **Name.** This agreement creates the Teton County/Jackson Parks and Recreation Department, which is a cooperative action between the Town of Jackson and Teton County. The Department shall be managed by a Director of the Teton County/Jackson Parks and Recreation Department (hereinafter referred to as "Director").

4. **Advisory Board Composition.** The Board shall consist of seven (7) voting members, all of whom shall be qualified electors of Teton County, Wyoming. All members shall be appointed by joint appointment by the Board of County Commissioners of Teton County, Wyoming, and the Town Council of the Town of Jackson, for three (3) year staggered terms. The existing board under the 2004 Joint Powers Agreement shall continue to constitute the Board. The Board shall also include one (1) member of the Board of County Commissioners, one (1) member of the Town of

Jackson Town Council, and one (1) member of the Teton County School District. Such members shall sit ex-officio, and shall not have the right to vote on any matters.

5. Removal. Any member of the Board may be removed without cause by the joint approval of the Board of County Commissioners and the Town Council of Jackson.

6. Powers Delegated and Roles of the Parties, the Board, and Director. So as to minimize confusion as to the roles and responsibilities of the Parties hereto, the Board formed hereby and the Director and staff utilized, the Parties identify such roles and responsibilities as follows:

(a) The Director shall have the power to manage the day-to-day affairs of the Department.

(b) The Board is hereby delegated the authority to create policies, rules, and regulations; engage in both long-term and short-term strategic planning; and establish rates for the use of the parks and recreation facilities; with the direct input of the Director of the Department in all of the above listed delegations.

(c) Teton County and the Town of Jackson shall jointly approve facility usage rate increases in excess of twenty-five percent (25%). In addition, the power to hire, fire, and discipline the Director of the Department shall be with the Teton County Commissioner's Administrator. The Director of the Department shall be a direct report to the Teton County Commissioner's Administrator. Through their financing function, the Town and County shall have sole and absolute discretion to appropriate funds for the continued functioning of the Department. Neither the Town nor the County has an obligation to fund the Department.

7. Ownership of Facilities. The parks or recreational facilities, including leased property, and all of the facilities currently located upon them, as well as equipment currently utilized by the Parks and Recreation Department, shall continue to be the sole property of the respective Party that currently has ownership. Each Party shall be deemed to own a one-half (1/2) undivided interest in certain equipment and facilities that is not specifically owned solely by one party. Future acquisitions of property must be designated as co-owned or as solely owned by one party at the time of its acquisition. If property is not designated at its time of acquisition, the default shall be sole ownership by the respective Party.

8. **Financing and Budget.**

(a) General Finance. All expenditure and revenue transactions pertaining to the Department shall be recorded in a separate Special Revenue Fund that will be part of the County of Teton reporting entity. This special fund shall be called the Parks and Recreation Fund (hereinafter referred to as "Fund"). The Town of Jackson and Teton County shall each finance joint and cooperative undertaking by the appropriation by each Party based upon the percentage of the most current census data utilized by the State of Wyoming in making sales tax distributions to the Town of Jackson and Teton County.

The annual fiscal year contribution shall be calculated in the prior year during the annual budgeting process. The combined contributions from the Parties will be the difference between the projected ending fund balance (on a modified accrual basis) and the agreed-upon targeted fund balance. The estimated fund balance calculation for the fiscal year of the contribution shall be calculated as follows:

Estimated Beginning Fund Balance
Plus (+): All Estimated Program Sources
Minus (-): All Estimated Program Uses
Equals (=): Estimated Fund Ending Balance

Subject to Teton County invoicing, the Town of Jackson will remit one-twelfth (1/12) of the approved annual contribution on a monthly basis throughout the fiscal year. All expenditures and revenue pertaining to the Fund will be paid/received by Teton County and recorded as a debit/credit to the Fund. The Town of Jackson will not accept Department revenue or incur Department expenditures other than through Teton County, except grant proceeds and grant-related expenditures where the Town of Jackson is the grantee.

(b) Budgeting Procedures. The Department is required to comply with both Parties' budgetary procedures, which includes format and timing requirements for appropriation requests. All appropriations and budgeted revenue need approval from both Parties before the budget is considered "approved." The Department will comply with both Parties' supplemental appropriation process. The Department is required to comply with both Parties' Capital Improvement Plan (CIP) procedures, which include formal and timing requirements for project submittal.

(c) Fund Balance (Reserves). The fiscal year ending fund balance, calculated on the modified accrual basis of accounting, of the Fund will be reported by Teton County to the Town of Jackson as soon as the Teton County Audited Financial Statements are published.

The desired level of the reserves, or the targeted fund balance, will be proposed by the Teton County Budget Officer, and will be reviewed each year during the annual budget process. Ownership of the reserves of the Fund is shared based upon the most current census data utilized by the State of Wyoming in making sales tax distributions to the Town of Jackson and Teton County. Investment of idle funds must be done in compliance with Teton County investment policy and Wyoming Statutes.

9. **Auditor Recommendations.** The Parties intend to abide by all recommendations of their auditors. Recommendation of the parties' auditors proposed after the date hereof shall be deemed incorporated herein as they may be made from time to time.

10. **Financing of Operations and Capital Expenditures.** For purposes of timing, Financing Operations, Capital Expenditures and Budgeting, the Board shall be controlled by the more restrictive of the statutory fiscal procedures applicable to the Town and County. The funding of the Department shall be a negotiated process pursued in good faith by the sponsoring entities.

11. **Methods of Operation.** The Parties agree that, in the interest of efficiency and in order to avoid unnecessary redundancies and to take advantage of established fiscal, personnel, insurance and other arrangements, the Parks and Recreation Department shall operate as if it were a department of the County. This includes, but is not limited to utilizing the following: County personnel policies, County fiscal management and auditing, County retirement and health and medical insurance, and County casualty and personal liability insurance. The finally approved budget of the Department shall be within the County's budget and the County shall be responsible for performing all required audits and reporting to appropriate agencies. All employees of the department shall be employees of Teton County, which shall be responsible for

direct withholding and payment of all compensation, fringe benefits, employment taxes, workers' compensation, or other recompense, but subject to contribution by the Town of Jackson according to the financing split between the parties based upon the most current census data utilized by the State of Wyoming in making sales tax distributions to the Town of Jackson and Teton County. Property which is solely owned by the Town shall be insured by the Town. Any property in which the County has an ownership interest shall be insured by the County. All contracts entered into by the Department shall be approved solely by the Board of County Commissioners of the County of Teton.

12. Termination or Extension of Agreement. This agreement may be terminated by the resolution of either the Board of County Commissioners of Teton County, Wyoming, or the Town Council of the Town of Jackson, Wyoming duly adopted; provided, however, that neither party shall be permitted to terminate this agreement or its obligations hereunder if said termination, or the manner of termination, constitutes a breach of any contract for the purpose, lease, use or hiring of any facilities, property or services pursuant hereto. Upon such termination, all properties belonging to one of the agencies which provided the property as hereinabove designated, shall revert to and be the sole and separate property of that agency. All properties jointly provided or funded by the parties hereto shall be by mutual agreement between the parties.

13. Prior Agreements. This agreement shall supersede any and all prior agreements between the parties hereto with respect to the operation and maintenance of the Department of Parks and Recreation and all such related facilities, and any such prior agreements are hereby rescinded and rendered null and void. This agreement contains the entire agreement between the parties concerning the establishment of a separate entity as hereinabove contemplated for the operation and maintenance of the system of parks and recreation hereinabove described.

IN WITNESS WHEREOF, the undersigned have executed this agreement on the day and year indicated, but to be effective as of the day and year above written.

TOWN OF JACKSON, WYOMING

By: ______________________
Sarah Flitner, Mayor

Attest:
By: ______________________
Olivia Goodale, Jackson Town Clerk

THE TOWN OF JACKSON INCORPORATED SEAL 1914 TETON COUNTY, WYOMING

BOARD OF COUNTY COMMISSIONERS
OF TETON COUNTY, WYOMING

By: ______________________
Barbara Allen, Chair 1.19.2016

Attest:
By: ______________________
Sherry Daigle, County Clerk

TETON COUNTY CLERK COUNTY STATE OF WYOMING

STATE OF WYOMING
OFFICE OF ATTORNEY GENERAL

I hereby certify that the foregoing agreement establishing Teton County/Jackson Parks and Recreation Department was received by this office and has been reviewed and is approved as to form and with respect to compliance with the Constitution and Law of the State of Wyoming.

ATTORNEY GENERAL

By: Peter K Michael

MEMORANDUM OF UNDERSTANDING
JOINT FUNDING BETWEEN THE TOWN OF JACKSON AND TETON COUNTY

COMES NOW on this 15th day of July 2024, the parties, TETON COUNTY, WYOMING, a duly organized county of the State of Wyoming, and the TOWN OF JACKSON, a municipal corporation of the State of Wyoming, agree as follows in regard to joint funding of multiple departments, divisions, and functions between Teton County and the Town of Jackson;

WHEREAS, the Town of Jackson is a statutorily designated first-class city but commonly refers to itself as the Town of Jackson. The use of the word "town" in this document does not denote an official statutory designation as a "town." The use of the word "town" means "city" for purposes of legal statutory designation; and

WHEREAS, both the Town of Jackson and Teton County have determined that it is necessary to submit to the qualified electors of the County a proposition for an additional one percent (1%) Special Excise tax (SPET) to fund the Teton County Justice Center; and

WHEREAS, the Town of Jackson and Teton County need to notify the Teton County Clerk prior to July 17, 2024, of their intention to place the Tax Proposition for specific purposes on the November 5, 2024, special election ballot; and

WHEREAS, the Town of Jackson is the only incorporated municipality in the county of Teton and for many years the Town of Jackson and Teton County have participated in a partnership in multiple governmental functions that includes joint funding of departments, divisions, and functions of government; and

WHEREAS, the Town of Jackson and Teton County currently divides most of the joint funding of joint governmental functions, through the same means that the State of Wyoming uses for splitting sales tax; specifically through the population census of the number of people in the incorporated municipality and the number of people in the unincorporated area of the county. The joint funding split is currently 54% attributed to Teton County and 46% attributed to the Town of Jackson; and

WHEREAS, the Town of Jackson and Teton County desire to adjust the joint funding ratio from a 54/46 split to a 62/38 split with 62% attributed to Teton County and 38% attributed to the Town of Jackson with certain caveats and conditions.

NOW, THEREFORE, in consideration of the mutual promises and covenants contained herein, and for other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the parties hereby agree as follows:

1. The Jackson Town Council will approve and sign prior to July 17, 2024, the *Joint Resolution Approving Proposition for an Additional 1% Specific Purpose Excise Tax in Teton County, State of Wyoming, Said Proposition to be Placed on the Special Election Ballot on November 5, 2024.*

2. Joint funding of the following joint governmental operations shall be changed from a 54/46 split to a 62/38 split with 62% attributed to Teton County and 38% attributed to the Town of Jackson with the conditions as listed below:
    a. START Bus System
    b. Fire/EMS
    c. Parks/Recreation
    d. Emergency Management
    e. Victim Services
    f. Animal Shelter
    g. Affordable Housing
    h. Radio Services
    i. Treatment Court
    j. Pathways
    k. Transportation
    l. Planning

3. Joint funding of the following joint governmental capital shall be changed from 54/46 split to a 62/38 split with 62% attributed to Teton County and 38% attributed to the Town of Jackson with the conditions as listed below:
    a. START bus system
    b. Fire/EMS

c. Parks/Recreation
d. Emergency Management

4. The change in joint funding for both operations and capital shall be phased in over a 3-year period. Specifically, the joint funding split for both operations and capital shall change from 54/46 to 57/43, with 57% attributed to Teton County and 43% attributed to the Town of Jackson, beginning on July 1, 2025, and then change from 57/43 to 60/40, with 60% attributed to Teton County and 40% attributed to the Town of Jackson, beginning on July 1, 2026, and then change from 60/40 to 62/38, with 62% attributed to Teton County and 38% attributed to the Town of Jackson, beginning on July 1, 2027.
5. The Town of Jackson and Teton County will revise the governance of jointly funded governmental functions, beginning discussion in January 2025. This could include ideas such as creating independent agencies, fees for services, splitting departments, etc. All revised governance would be effective July 1, 2027, or sooner if the parties can come to agreement. If agreement cannot be made on governance prior to January 1, 2031, then the funding split for joint funding for both operational and capital shall revert on July 1, 2031 to the use of the tax division as directed in Wyoming Statute §39-15-211(a)(i)(B)(I) and (II), specifically (I) to the county in the proportion the population of the county situated outside the corporate limits of its cities and towns bears to the total population of the county; and (II) to the incorporated cities and towns within the county in the proportion the population of each city or town bears to the total population of the county.
6. Paragraphs 2 through 5 above are contingent on the Proposition for an additional 1% Special Excise Tax (SPET) being approved by the voters on November 5, 2024.

IN WITNESS WHEREOF, the parties have executed this *Memorandum of Understanding Joint Funding Between the Town of Jackson and Teton County* through their duly authorized representatives as of the date first written above.

STATE OF WYOMING COUNTY CLERK TETON COUNTY

BOARD OF COUNTY COMMISSIONERS
OF TETON COUNTY, WYOMING

Luther Propst

Luther Propst, Chairman

Attest:

Rose Roberton on behalf of Maureen Murphy

Maureen E. Murphy, Teton County Clerk

TOWN OF JACKSON, WYOMING

Mayor Hailey Morton Levinson

Attest:

Riley Taylor

Riley Taylor, Clerk

TOWN OF JACKSON INCORPORATED SEAL 1914 TETON COUNTY, WYOMING

TOWN OF JACKSON WYOMING

TETON COUNTY WYOMING

Joint Meeting
February 2, 2026

Parks and Recreation Joint Powers Agreement Review

STATEMENT/PURPOSE

The purpose of this item is to provide the Town Council (Council) and Board of County Commissioners (BCC) with **overview of the current Joint Powers Agreement for Parks and Recreation, a comprehensive cost-of-service analysis for the Parks & Recreation Department and alternatives for joint funding**.

Specifically, at today's meeting staff will provide **background information, analysis, alternatives and answer questions from the Joint Boards with no action requested**.

The **purpose of this meeting** is to gain a common understanding of the topic and associated alternatives.

Subsequently, **each jurisdiction will meet separately to discuss their individual positions on how to move forward**, then return to a Joint Meeting in March or April to begin negotiation/discussion of the desired future funding and governance of the department.

BACKGROUND

The Town of Jackson and Teton County **entered into a Joint Powers Agreement in March 2016 for 10 years for the purpose of establishing the Teton County/Jackson Parks and Recreation Department and Teton County/Jackson Parks and Recreation Advisory Board**. A summary of the agreement is provided below and the agreement in its entirety is attached to this report.

1. Purpose.
2. Duration.
3. Name.
4. Advisory Board Composition.
5. Removal.
6. Powers Delegated and Roles of the Parties, the Board and Director.
7. Ownership of Facilities.
8. Financing and Budget.
9. Auditor Recommendations.
10. Financing of Operations and Capital Expenditures.
11. Methods of Operation.
12. Termination or Extension of Agreement.
13. Prior Agreements

BACKGROUND

Funding Split: 2016 - 2025

- Most current census data - County 54% and Town 46%

Funding Split: 2024 Funding Memorandum of Understanding

- Fiscal Year 2026: County 57% and Town 43%
- Fiscal Year 2027: County 60% and Town 40%
- Fiscal Year 2028: County 62% and Town 38%

BACKGROUND

Funding Split: 2024 Funding Memorandum of Understanding

- The Town of Jackson and Teton County will revise the governance of jointly funded governmental functions **beginning discussion in January 2025**.

- This could **include ideas such as creating independent agencies, fees for services, splitting departments**, etc.

- All **revised governance would be effective July 1, 2027, or sooner if the parties can come to agreement**.

- If **agreement cannot be made on governance prior to January 1, 2031, then the funding split for joint funding for both operational and capital shall revert on July 1, 2031 to the use of the tax division** as directed in Wyoming Statute §39-15-211(a)(i)(B)(I) and (II), specifically (I) to the county in the proportion the population of the county situated outside the corporate limits of its cities and towns bears to the total population of the county; and (II) to the incorporated cities and towns within the county in the proportion the population of each city or town bears to the total population of the county.

BACKGROUND

Department Budget

Budget	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Operating	4,937,643	5,137,970	5,496,598	6,953,864	5,121,037	5,065,148	6,498,942	6,645,716	8,516,255	8,827,887
Capital	5,331,607	5,656,080	3,569,868	3,003,648	778,749	961,724	20,205,675	20,243,775	3,455,250	1,002,599
Total	10,269,250	10,794,050	9,066,466	9,957,512	5,899,786	6,026,872	26,704,617	26,889,491	11,971,505	9,830,486

BACKGROUND

Cost of Service - Operating

Funding Model	Town %	Town $	County %	County $
Jurisdictional Cost of Service	56%	$2,619,352	44%	$2,054,916
Fiscal Year 2026 Split	43%	$2,009,935	57%	$2,664,333
Population-based Split	46%	$2,150,163	54%	$2,524,105

BACKGROUND

Alternative Split

Division	Operations	Major Capital Improvement
Parks	Population 54/46	By Jurisdiction
Recreation	Population 54/46	Population 54/46

BACKGROUND

Cost of Park Services by Jurisdiction (Operating only)

Parks by Jurisdiction	Total	Town %	Town $	County %	County $
Net Cost	**$ 2,757,498**	**62%**	**$ 1,718,470**	**38%**	**$ 1,039,028**

Parks Expenditures	Total	Town %	Town $	County %	County $
Parks & Open Space	**$ 766,142**	76%	$ 581,438	24%	$ 184,704
Sidewalks	**$ 568,370**	100%	$ 568,370		
Pathways & Trails	**$ 559,343**	12%	$ 64,886	88%	$ 494,457
Non-Park Facilities	**$ 406,360**	56%	$ 227,528	44%	$ 178,832
Ice Rinks	**$ 229,321**	65%	$ 149,058	35%	$ 80,262
Snake River Management	**$ 151,590**			100%	$ 151,590
Right-of-Ways	**$ 58,007**	100%	$ 58,007		
Admin	**$ 274,365**	50%	$ 137,183	50%	$ 137,183
Expenses Total	**$ 3,013,498**	**59%**	**$ 1,786,470**	**41%**	**$ 1,227,028**
Parks Revenue	**Total**	**Town %**	**Town $**	**County %**	**County $**
Snake River Management	**$ 188,000**			100%	$ 188,000
Field/Court Rentals	**$ 47,000**	100%	$ 47,000		
Shelter Rentals	**$ 21,000**	100%	$ 21,000		
Revenue Total	**$ 256,000**	**100%**	**$ 68,000**	**0%**	**$ 188,000**

BACKGROUND

Cost of Service – Major Capital Improvements

- Proposed FY27-31 Capital ~$19,878,000

Funding Model	County $	Town $
Jurisdictional Split + Rec Center 54/46	$8,885,840	$10,992,160

Analysis

Alternative funding scenarios for possible consideration by the Boards as this topic moves forward:

- **Joint Funding MOU:** 62/38: split 62% to Teton County and 38% to the Town of Jackson
- **Census Split:** 54/46: split 54% to Teton County and 46% to the Town of Jackson
- **Jurisdictional Cost of Service:** 44/56: split 44% to Teton County and 56% to the Town of Jackson
- **Other**

Analysis

Governance

- Staff recommend and find that **discussion of governance of the joint department between the Town and County be deferred** until after a discussion and/or agreement has been determined on how to jointly fund the department.

- Separately, **staff do not recommend that the governance role of the Parks and Recreation Board be discussed at this time**.

- Should the Parks and Recreation Board and/or Town and County choose to pursue this topic it **should be addressed at a later date once the Joint Powers Agreement has been resolved**.

SUGGESTED MOTION

No action required at this time.

Questions

Public Comment

TETON COUNTY WYOMING
BOARD OF COUNTY COMMISSIONERS

TOWN OF JACKSON WYOMING
TOWN COUNCIL

JOINT MEETING
AGENDA DOCUMENTATION

SUBMITTING DEPARTMENT: Joint Affordable Housing **PRESENTER**: Stacy Stoker, Housing Manager
April Norton, Housing Director

MEETING DATE: July 6, 2026

SUBJECT: JTC Housing Department Rules and Regulations Biennial Update: Topic Identification

STATEMENT/PURPOSE

The Board of County Commissioners ("Board") and Jackson Town Council ("Council") will consider policy topics related to the Jackson/Teton County Housing Department Rules and Regulations ("Housing Rules") and provide direction to staff.

Staff will ask Board and Council to review the topic identification list and add any additional topics they would like to be considered, check for clarity, and then identify which topics they wish staff to analyze and bring back for consideration. For a topic to be brought back for future consideration, a majority of each board must direct staff to do so.

BACKGROUND/ALTERNATIVES

In June 2018, Council and Board adopted the Housing Rules that govern the housing programs. Staff bring proposed changes to the Housing Rules to Council and Board on a biennial basis for consideration and approval.

Attached are three lists for review:
1. Topic identification generated from previous Board and/or Council discussion and staff;
2. Additional topics for consideration generated from public comment; and
3. Clean-up.

The proposed timeline for this project is as follows:

Topic Identification • Board and Council are identifying issues for future analysis and discussion.	July 6, 2026 (today!)
Topic Analysis & Discussion • Board and Council will discuss proposed changes.	August 3, 2026
Draft Rules Update / Release for 45-day Public Comment Period	September 7, 2026
2026 Rules Update • Board and Council will vote to approve the Rules as amended.	November 2, 2026

The current Rules and Regulations can be found online via this link.

Housing staff recommend a future, comprehensive review and revision of the Housing Rules. Since their adoption in 2018, new amendments have been approved but nothing has been removed, thus creating a growing document that merits a high-level review for redundancy and organization. Staff are not proposing this comprehensive review and revision this year unless otherwise directed by Board and Council.

COMPREHENSIVE PLAN ALIGNMENT

Common value 3, Section 5 is to ensure a variety of workforce housing opportunities so that at least 65% of those employed locally also live locally. The Housing Department Rules and Regulations govern the workforce housing to ensure that the units are being used as the community intends.

Housing Action Plan – The Housing Rules and Regulations annual update aligns with Chapter 3 of the Housing Action Plan *Housing Management Plan,* which requires the Housing Manager to revise existing Rules into a unified set of rules that address: standards and processes for enforcement and monitoring of restrictions; maintenance and improvement of restricted housing units; minimum requirements for new restricted units; and minimum standards of livability for existing units to be adopted by the Town Council and the Board of County Commissioners.

STAKEHOLDER ANALYSIS

Stakeholders include applicants, owners and tenants of restricted homes, members of the public, elected officials, and staff.

To date, public outreach has included:

- Housing Authority Board Meeting – Topic Identification Recommendations. June 11, 2026.
- Email to community members on the Housing Department email list (approximately 8,000 emails) linking to the staff report and encouraging public comment. June 23, 2026.
- Public posting on the County's public comment webpage and the Housing Department webpage. June 23, 2026.
- Joint Information Meeting – Topic Identification. July 6, 2026.

FISCAL IMPACT

None.

STAFF IMPACT

Tracking, evaluating, and documenting potential amendments to the Housing Rules requires a significant investment of time from the Housing Department and Legal Departments.

LEGAL REVIEW

R. Stout and L. Colasuonno.

ATTACHMENTS

1. Proposed Topic List
2. Clean Up List
3. Link to current Rules and Regulations

RECOMMENDATION

Staff recommend approval of the topic list and the clean up list.

SUGGESTED MOTION

Both Boards:
I move to approve the topic list as discussed and to direct staff to provide an analysis of each topic and present the analysis at the August Joint Meeting for discussion.

Changes to Qualification for Housing for First Responders

1. **First Preference in Weighted Drawing for First Responders.** Consider whether qualified First Responders should receive first preferences (above all other applicant households) in Housing Department weighted drawings.

   Currently, First Responders are classified as Critical Service Providers and receive an additional entry in weighted drawings.

   This topic would evaluate the pros/cons of placing First Responders in a separate and superior preference category to purchase or rent any home for which they qualify. A thorough legal analysis will also be necessary to ensure compliance with Federal Fair Housing.

2. **Exemption from Workforce Housing Income Requirement.** Consider whether First Responder households should be exempt from the Workforce Housing Local Income requirement.

   Currently, the Workforce Housing Program requires that at least 75% of a household's total income be earned from a Local Business.

   This topic would evaluate the pros/cons of exempting First Responder households from the 75% Local Income requirement.

3. **Definition of First Responder.** Consider a definition of First Responder for Housing Department programs – only necessary if Board and Council direct staff to move topic #1 or #2 forward.

   Currently, Critical Services Provider (CSP) is defined as "an employee or volunteer of a community based institutional or non-profit organization on call 24 hours per day for public safety emergencies 101 jobs are approved as CSPs."

   This topic would provide options for the definition of First Responder and evaluate the pros/cons of each. A thorough legal analysis will also be necessary to ensure compliance with Federal Fair Housing.

Housing Compliance Program

4. **Enforcement of the 60-day Vacancy Requirement for New Restricted Rental Units.** Consider codifying additional default remedies for units that exceed vacancy requirements.

   Currently, the maximum vacancy for deed restricted homes is 60 consecutive days within a 12-month period. Once a unit has been vacant for 60 days, a default letter is issued, and the owner is given 30 days to cure the default. If the default is not cured, Housing staff turn the unit over to Legal.

This topic would evaluate additional remedies, including:

a. Reducing rental rates by a set percentage once the 60-day vacancy has been exceeded.
b. Establishing clear penalties that exist within the Rules and Regulations (as opposed to the Land Development Regulations).

5. **Compliance Administration Fee.** Consider adding an annual fee to for owners of restricted units to assist in covering costs of compliance administration.

   Currently, no administration fee is charged. A fee is currently included in the draft Development Agreement for 90 Virginian Lane. The fee is $50 per rental home and increases 2% annually.

   This topic would evaluate the pros/cons of a fee.

Housing Programs – General Requirements

6. **Maximum Occupancy Requirements.** Consider adopting maximum occupancy standards to promote health, safety, habitability, and the long-term preservation of deed restricted housing and based on objective factors like square footage or infrastructure capacity.

   Currently, the Housing Department Rules and Regulations do not establish a maximum occupancy limit for deed restricted homes. Excessive occupancy can place additional strain on building systems, increase the wear and tear on homes, and may create concerns related to sanitation, parking, and quality of life for neighboring residents.

   This topic would evaluate the pros/cons of establishing maximum occupancy standards for deed restricted homes.

7. **Narrowing Affordable Housing Income Ranges.** Consider narrowing Affordable income ranges to better serve all households.

   Currently, the Housing Department has four income ranges: 0-50% MFI, 50-80% MFI, 80-120% MFI, 120-160% MFI.

   This topic would evaluate the pros/cons of establishing narrower income ranges for the Affordable Program.

8. **Preference for Individuals Displaced by Housing Department Development Projects.** Consider providing a preference for Housing Department housing for households that are displaced by Housing Department development projects.

   Currently, no preference exists.

This topic would evaluate the pros/cons of establishing a preference for households who have been displaced by Housing Department housing developments.
9. **Asset Limit Evaluation** Consider whether the current asset limits remain appropriate or whether adjustments should be considered. Currently, the asset limit is set at twice the maximum income for the income range. This topic would evaluate the pros/cons of increasing the asset limit for the Affordable Housing Program.

Requests through Public Comment for Changes to the Rules and Regulations.
1. Housing Application Process: Require members of the Board of County Commissioners, Town Council and Housing Department Staff to complete the Housing department's qualification and application process at the same frequency required of applicants. Currently, applicants are required to complete the online Interest Application and make updates to it as necessary when there are changes to their employment, income, household size, or assets. Some verification documentation is required when the applicant enters a drawing for a unit, and if the household is selected in the drawing, further documentation is required. This topic would evaluate the value of having elected officials and Housing Department staff complete the application process.
2. **Annual Rental Recertifications: Determine eligibility using estimated current year base salary not including overtime instead of prior year actual income including overtime.** Currently, the Housing Department conducts annual recertifications for rental households. Household eligibility is determined using the prior calendar year's actual income rather than an estimate of anticipated current-year earnings. During the recertification process, overtime income is evaluated and, if determined to be regular and consistent, is included in the household's annual income calculation. This topic would evaluate the pros/cons of using actual income vs anticipated income as well as pros/cons of including overtime pay in household income
3. Weighted Drawings: Establish a preference for students attending Central Wyoming College. Currently, students studying as a ¾ time student (9 credits per semester) at Central Wyoming College- Jackson may use actual class hours plus Study Hours, as defined by the Rules and Regulations, combined with hours of employment for a Local Business to meet the employment requirement (1,560 hours annual employment for a Local Business). This topic would provide an evaluation of the impacts of giving priority to all Central Wyoming College students in the Weighted Drawing.